1	IN THE UNITED STATES COURT OF FEDERAL CLAIMS	
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3	TODD HENNIS, )	
4	Plaintiff, )	
5	vs. ) Case No. 21-1654	
6	UNITED STATES OF AMERICA, )	
7	Defendant. )	
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11	United States Court of Federal Claims	
12	717 Madison Place, N.W.	
13	Washington, D.C.	
14	Tuesday, August 30, 2022	
15	10:00 a.m.	
16	Oral Argument	
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19	BEFORE THE HONORABLE ARMANDO O. BONILLA	
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23		
24		
25	Susanne Bergling, RMR-CRR-CLR, Court Reporter	

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1	PROCEEDINGS		
2			
3	(Proceeding called to order, 10:00 a.m.)		
4	THE COURT: Please be seated. Good morning.		
5	ALL COUNSEL: Good morning.		
6	THE COURT: We are here this morning for oral		
7	argument in Hennis vs. the United States, Case Number		
8	21-1654L, regarding the Government's motion to dismiss		
9	Plaintiff's complaint for failure to state a claim upon		
10	which relief can be granted pursuant to rule 12(b)(6) of		
11	the rules of the Court of Federal Claims.		
12	Counsel for the Plaintiff, please introduce		
13	yourselves.		
14	MS. HAGEMAN: Harriet Hageman, and I have with me		
15	today Greg Dolin, and I also have Plaintiff, Todd		
16	Hennis. And in the room we also have our paralegal,		
17	Michaela.		
18	THE COURT: Mr. Hennis, welcome to the courtroom.		
19	For the United States?		
20	MS. TARDIFF: Yes, good morning, Your Honor.		
21	Kristine Tardiff from the Department of Justice on		
22	behalf of the United States. I have with me Chris		
23	Chellis, also from the Department of Justice, on behalf		
24	of the Government who will being arguing today, and		
25	Andrea Madigan from who's our agency counsel from		

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1 EPA, Region 8.
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- THE COURT: Great. Thank you, Counsel.
- Before hearing argument from counsel, I'd like to
- 4 share my preliminary thoughts about this case and my
- 5 observations to date, including my understanding of the
- 6 material facts alleged and those in dispute in hopes
- 7 that they might inform counsel's arguments and highlight
- 8 our areas of focus today.
- 9 As for your presentations today, both sides will
- 10 be given ample opportunity to make their respective
- 11 cases based upon the facts and the legal issues pending
- 12 before the Court. Counsel are welcome to argue from the
- 13 lectern or from counsel table, however you are most
- 14 comfortable.
- 15 Counsel are also welcome to divide your time
- 16 however you see fit. You can tag in and out with your
- 17 co-counsel or you can defer issues to your co-counsel.
- 18 Please note you are welcome to use your time at the
- 19 lectern or at counsel's table as you see fit.
- 20 Both parties should have every confidence that I
- 21 have read and digested all of the filings in this case
- 22 to date and reviewed the limited number of documents
- 23 attached to the Government's motion. I do note that
- 24 Plaintiff's complaint at page 11, paragraph 52, cites
- 25 Exhibits A and B as documenting the Defendant's

1 admission of responsibility, but nothing was, in fact,

- 2 attached.
- I will also note for the record, given the
- 4 posture of this case, no answer to the complaint has
- 5 been filed yet, and as I stated at the outset, we're
- 6 here to discuss the Defendant's motion to dismiss.
- 7 Therefore, the facts are drawn primarily from the
- 8 Plaintiff's complaint and all inferences are drawn in
- 9 favor of the Plaintiff as the nonmoving party.
- 10 If I deny the Government's dispositive motion in
- 11 whole or in part, the parties' discovery will further
- 12 develop the record and the facts in this case. My
- 13 current plan is to issue a Bench ruling at the
- 14 conclusion of oral argument today after a short recess,
- 15 and for that reason, I will provide a more thorough and
- 16 detailed recitation of the facts as I find them to be
- 17 material in connection with the pending motion.
- 18 After I share my current understanding of the
- 19 material facts, I will ask counsel for both parties,
- 20 starting with counsel for Mr. Hennis and then the
- 21 Government, to explain what, if anything, I have wrong,
- 22 what I'm missing, or to fill in any gaps. We will then
- 23 turn to the legal issues presented that I must rule upon
- 24 in deciding the Defendant's motion to dismiss, and I
- 25 will hear argument from both counsel.

1 Since the Government is the moving party, when we

- 2 get to the legal issues, counsel for the United States
- 3 will argue first, followed by counsel for Mr. Hennis,
- 4 and we will circle back to the Government for reply. At
- 5 that point we will assess whether additional argument is
- 6 needed or warranted.
- 7 Any questions preliminarily before I address the
- 8 facts?
- 9 Counsel for Mr. Hennis?
- MS. HAGEMAN: No, Your Honor.
- 11 THE COURT: Counsel for the United States?
- MR. CHELLIS: No, Your Honor.
- 13 THE COURT: Plaintiff, Todd Hennis, acquired the
- 14 Gold King Mine located in Colorado's Bonita Peak Mining
- 15 District along the Animas River Basin in San Juan County
- 16 and the adjacent Gladstone property located in
- 17 Silverton, Colorado, in 2005.
- The Gold King Mine is one of over 400 inactive or
- 19 abandoned mines in the area. The historic mining
- 20 operations of these mines contaminated the surrounding
- 21 soil and groundwater, and the mines contribute to the
- 22 release of hazardous substances into the environment;
- 23 particularly, acid mine drainage.
- The Gladstone property, which is approximately
- 25 33.4 acres of uninhabited and remote land, includes

1 three mining claims: Herbert Placer, Anglo Saxon, and

- 2 Harrison Millsite. Between 1988 and 2005, Sunnyside
- 3 Gold Corporation upgraded and operated the Gladstone
- 4 Water Treatment Facility on the Gladstone property to
- 5 capture and treat acid mine drainage emanating from what
- 6 is known as the American Tunnel, the lowest
- 7 transportation point and ore hauling level of the Gold
- 8 King Mine and the adjacent Sunnyside Mine.
- 9 In 2008, the United States Environmental
- 10 Protection Agency -- or the EPA -- and Mr. Hennis
- 11 personally and through at least one of his companies,
- 12 the San Juan Corporation, entered into an agreement --
- 13 which is not included in the record -- granting the EPA
- 14 access to the Gold King Mine. The agreement permitted
- 15 the EPA, the U.S. Bureau of Land Management -- or BLM --
- 16 and the Colorado Division of Reclamation, Mining, and
- 17 Safety -- DRMS -- to enter the mine and areas of the
- 18 Gladstone property to monitor and investigate the
- 19 integrity of the Gold King and surrounding mines.
- 20 In late 2010, Mr. Hennis revoked his permission
- 21 for the federal and state environmental agencies to
- 22 access his property. In May of 2011, the EPA served
- 23 Mr. Hennis with an administrative order directing
- 24 compliance with request for access -- also not included
- 25 in the record -- purportedly subjecting Mr. Hennis to

1 civil penalties up to \$37,500 a day if he continued to

- 2 refuse access to the Gold King Mine and Gladstone
- 3 property.
- 4 After serving Mr. Hennis with the 2011
- 5 administrative order and continuing through 2015,
- 6 federal and state environmental agencies accessed
- 7 Mr. Hennis' property. The record presented is not clear
- 8 whether this nearly four-year access and extension from
- 9 2008 was granted through verbal or silent acquiescence
- 10 in response to the 2011 administrative order, documented
- 11 through written confirmation, or memorialized in
- 12 separate agreement or agreements.
- 13 The parties dispute whether Mr. Hennis' consent
- 14 was secured voluntarily or through coercion. Mr. Hennis
- 15 maintains that in allowing the Government access to his
- 16 property through 2015, he did not authorize the
- 17 construction or operation of a water treatment facility.
- On August 4th through the 5th of 2015, the EPA,
- 19 through its contractor, Environmental Restoration, LLC,
- 20 performed excavation work to remove the backfill sealing
- 21 the portal of the Gold King Mine in an effort to drain
- 22 the mine. The record presented does not specify how
- 23 long the government contractor was onsite, when the
- 24 excavation work began, or what other excavation work was
- 25 being performed at that time.

1 On August 5th, 2015, with EPA and DRMS personnel

- 2 onsite, Environmental Restoration continued the
- 3 excavation operation. Specifically, the contractor
- 4 removed the remaining DRMS-installed draining pipes and
- 5 backfill area; dug a channel and positioned planks to
- 6 direct mine water flow and leakage to a previously
- 7 installed DRMS drainage channel; and, most critical
- 8 here, caused a catastrophic and sudden breach of the
- 9 Gold King Mine portal.
- The blowout, as it is known, of the Gold King
- 11 Mine resulted in the release of over 3 million gallons
- 12 of acid mine drainage and sludge and an estimated
- 13 880,000 pounds of heavy metal and toxins, including
- 14 aluminum, arsenic, cadmium, copper, manganese, and zinc.
- 15 The hazardous materials released from the Gold
- 16 King Mine flooded Mr. Hennis' property, overwhelmed
- 17 Cement Creek, and flowed into the Animas River through
- 18 Colorado and into New Mexico until it reached the San
- 19 Juan River. From there, the pollutants and toxins
- 20 continued to flow through New Mexico, the Navajo Nation,
- 21 and into Utah, ultimately reaching Lake Powell.
- The parties raise many questions regarding
- 23 Stephen Way's official position and authority to make
- 24 decisions on behalf of the Government. He is described
- 25 in the complaint simply as the EPA onsite coordinator.

Hayes Griswold's official position and authority 1 2. to make decisions on behalf of the Government, particularly in Mr. Way's absence, and the specific 3 4 facts and circumstances surrounding the August 4th 5 through 5th 2015 excavation decisions, communications, operations, and execution, and whether those are aligned 6 7 or not and whether they led to the eventual blowout of the mine portal when Mr. Way was on vacation. 8 9 particularly curious as to why that happened the day after Mr. Way went on vacation. 10 In the hours, days, weeks, and months and now 11 12 years following the blowout, the EPA undertook various 13 actions to initially stabilize the area around the 14 breached mine portal and subsequently address the 15 environmental disaster and hazardous cleanup, including 16 securing the area with a locked gate; constructing a 17 series of settling pools on Mr. Hennis' property to capture and treat continuing mine drainage and toxic 18 flow; constructing an interim water treatment plant on 19 20 the Gladstone property using the same concrete pad that supported the Gladstone Water Treatment Facility 21 22 operated by the Sunnyside Gold Corporation between 1988 23 and 2005; and spreading solid waste captured from the 24 wastewater treatment plant across Mr. Hennis' property 25 in unspecified areas or volume to dry it out for

- 1 eventual transport and disposal.
- 2 Issues of consent and allegations of coercion and
- 3 duress following the blowout and throughout the past
- 4 seven years are disputed by the parties. Immediately
- 5 following the breach, Mr. Hennis concedes that he
- 6 verbally authorized the Government to temporarily use a
- 7 portion of the Gladstone property for an emergency
- 8 staging area for equipment and supplies, recognizing
- 9 that time was of the essence in addressing the
- 10 environmental catastrophe caused by the EPA -- and I am
- 11 quoting the complaint at paragraph 55 -- but Mr. Hennis
- 12 maintains that he did not grant the EPA permission to
- 13 construct a water treatment facility on his property --
- 14 complaint paragraph 55.
- 15 Mr. Hennis also refutes any representation that
- 16 he authorized the EPA or other federal or state agencies
- 17 indefinite access to his property. Mr. Hennis further
- 18 maintains that he specifically told EPA personnel,
- 19 although unidentified, that he was not authorizing their
- 20 use of the Herbert Placer portion of the Goldstone
- 21 property -- sorry, the Gladstone property -- where the
- 22 water treatment plant was constructed between August and
- 23 November of 2015 and remains today.
- 24 By November of 2015, the EPA completed
- 25 construction and began operation of the interim water

- 1 treatment plant on the Herbert Placer portion of the
- 2 Gladstone property, again on the same concrete pad that
- 3 previously supported the Gladstone Water Treatment
- 4 Facility. On November 2nd, 2015, Mr. Hennis and his
- 5 attorney at the time, David Cook, met with the EPA to
- 6 discuss the situation.
- 7 The fact that Mr. Hennis was represented by
- 8 counsel calls into question but does not conclusively
- 9 resolve, as the Government suggests, the issue of
- 10 consent versus alleged coercion. Indeed, Mr. Hennis
- 11 asserts that the EPA officials or that EPA officials
- 12 made a series of misrepresentations and threats to
- 13 secure his alleged consent.
- 14 Between November 2015 and November of 2020,
- 15 Mr. Hennis, again represented by counsel at least some
- 16 of this time -- the record is unclear -- executed a
- 17 series of documents -- 15, according to the
- 18 Government -- titled "Consent for Access to Property."
- 19 Only the first two are in the record the Court has. The
- 20 two copies attached to the Government's brief include
- 21 language specifically authorizing, among other things,
- 22 constructing, operating, and maintaining treatment
- 23 settling ponds and an interim water treatment facility.
- In November of 2020, Mr. Hennis refused the EPA's
- 25 request that he execute another consent form with a

- 1 proposed extension through 2028, instead agreeing only
- 2 to their access through February of 2021. In January of
- 3 2021, the EPA served Mr. Hennis with another
- 4 administrative order directing compliance appended to
- 5 the Government's filing, subjecting Mr. Hennis to civil
- 6 penalties of up to \$59,017 a day -- an amount up from
- 7 \$37,500 a day from the 2011 administrative order -- if
- 8 he refused access to the Gold King Mine and the
- 9 Gladstone property.
- On January 27th, 2021, the EPA issued a modified
- 11 administrative order directing compliance with request
- 12 for access, also not in the record, instead purportedly
- 13 quoted in the complaint at page 21, paragraph 102. The
- 14 2021 modified administrative order purportedly removed
- 15 the requirement that Mr. Hennis affirmatively state his
- 16 intent to comply with the administrative order, and it
- 17 also included the following statement:
- 18 "Nothing in this order constitutes a waiver, bar,
- 19 release, or satisfaction of or a defense to any cause of
- 20 action which Mr. Hennis has now or may have in the
- 21 future against the EPA, the United States, or any entity
- 22 which is not a party to this order."
- 23 And the administrative order purportedly included
- 24 the same civil penalties for noncompliance.
- 25 The 2021 modified administrative order expires by

1 its own terms upon the earliest of the following three

- 2 contingencies: Mr. Hennis signs a five-year consent
- 3 form; Mr. Hennis enters into a lease agreement with the
- 4 EPA for the Gladstone property; or December 31st, 2025.
- 5 The Court will assume, unless told otherwise, that
- 6 neither of the first two triggering events has occurred
- 7 and will take judicial notice of the fact that December
- 8 31st, 2025, is still over three years away.
- 9 Since at least on or about March 1st, 2021, or
- 10 perhaps as early as January 2021 with the issuance of
- 11 the modified administrative order, the EPA has continued
- 12 to access and occupy Mr. Hennis' property pursuant to
- 13 the 2021 modified administrative order, as opposed to a
- 14 consent for access to property document that was
- 15 purportedly agreed to and executed by Mr. Hennis, or
- 16 some verbal or other written agreement.
- 17 Throughout the last seven years, Mr. Hennis has
- 18 requested that the Government lease or otherwise pay for
- 19 their continuing access and use of the Gold King Mine
- 20 and the Gladstone property. No such agreement has been
- 21 reached. Mr. Hennis maintains that the Government has
- 22 paid him nothing to date for his continued access and
- 23 occupation of his property.
- 24 I note, however, that there is an acknowledgment
- 25 in the complaint that the Government reimbursed

- 1 Mr. Hennis a modest amount of money for unspecified
- 2 mining tools that were either destroyed or discarded in
- 3 the blowout of the mine and its aftermath. That is not
- 4 a material issue I believe that's in dispute or
- 5 otherwise will matter for purposes of moving on this --
- 6 in deciding the Government's motion.
- 7 On August 3rd, 2021, Mr. Hennis filed this action
- 8 in this Court alleging a temporary physical taking of
- 9 his property, the Gladstone property, without just
- 10 compensation in violation of the Fifth Amendment to the
- 11 United States Constitution or, in the alternative, a
- 12 permanent physical taking of that same property. The
- 13 facts supporting both allegations and counts are the
- 14 same.
- 15 I know that that was a lot, but I will now ask
- 16 counsel, starting with counsel for Mr. Hennis, to offer
- 17 any corrections, any additions, or any other facts that
- 18 are critical to deciding the Government's pending
- 19 motion.
- Ms. Hageman, Mr. Dolin, if you would like a
- 21 moment to confer with your client or with each other, we
- 22 could take a short recess.
- 23 MS. HAGEMAN: That would be wonderful, Your
- 24 Honor. Thank you very much.
- THE COURT: We will stand in recess for ten

- 1 minutes.
- 2 (A brief recess was taken.)
- 3 THE COURT: Please be seated.
- 4 Ms. Hageman, have you had an opportunity to
- 5 consult with your client and co-counsel?
- 6 MS. HAGEMAN: Yes, I have, and thank you, Your
- 7 Honor. That was an excellent recitation of the facts in
- 8 this matter, and I appreciate the work that has
- 9 obviously gone into this.
- To the extent that it may help for further
- 11 discussions today -- and I have already discussed this
- 12 with the opposing counsel -- I have some photographs of
- 13 the area that might help you to actually identify what
- 14 is out there on the ground. If it would be okay, I
- 15 would like to submit these to the Court today, and I
- 16 believe that there will be no objection from the
- 17 Defendants in that regard.
- 18 THE COURT: Thank you, Counsel.
- 19 Anything from the Government on this?
- MR. CHELLIS: The United States has no objection.
- 21 We would just like to state the date of the photos for
- 22 the record.
- MS. HAGEMAN: They were taken in May of 2022,
- 24 Your Honor, just a couple months ago, and I have labeled
- 25 that on here.

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1 THE COURT: Great. Thank you, Counsel.
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- MS. HAGEMAN: Thank you.
- 3 The second thing is that was a mistake on my part
- 4 about the exhibits. I have the exhibits here, and I
- 5 will file them separately with the Court, related to the
- 6 admission by the EPA that they were responsible for the
- 7 activities that took place out on the site on August 4th
- 8 and 5th, 2015. I will make sure that these are filed
- 9 with the record just as soon as we get back to the
- 10 office today.
- 11 THE COURT: And has the Government seen those
- 12 documents?
- MS. TARDIFF: Counsel described them for us, but
- 14 we haven't otherwise seen them.
- 15 THE COURT: I would ask that you show them to
- 16 government counsel after today's hearing, and I will
- 17 enter an order subject to objection -- perhaps I will do
- 18 that before -- sorry. If you could show them to
- 19 government counsel before we adjourn today --
- 20 MS. HAGEMAN: I can do that.
- 21 THE COURT: -- get their consent, and that way I
- 22 can enter an order so that they can be filed with leave
- 23 of the Court.
- MS. HAGEMAN: All right. Thank you very much.
- 25 There are only a couple of clarifications that I

1 want to address related to the facts that you have laid

- 2 out as based upon the complaint that we've filed.
- First of all, in terms of the historical uses out
- 4 on the ground, I believe that paragraph 19 of our
- 5 complaint does describe the type of activities that have
- 6 taken place on the Gladstone property prior to August
- 7 4th and 5th, including water treatment, light and heavy
- 8 industrial, storage of industrial equipment, staging
- 9 area, high density town site, and other large-scale
- 10 activities. I just wanted to make sure that that was
- 11 noted for the record.
- 12 THE COURT: And, Counsel, is that in response to
- my note that it was uninhabitable?
- MS. HAGEMAN: Yes.
- 15 THE COURT: I thought you might take issue with
- 16 that. I meant -- so, for clarification, I meant that no
- 17 one was living there.
- 18 MS. HAGEMAN: Okay.
- 19 THE COURT: Obviously it was a use and tourist
- 20 area, but that was not -- and my understanding is there
- 21 was no electricity on the property or at least there
- 22 wasn't before the EPA installed electricity and that no
- 23 permanent dwellings existed on the property.
- Oh, I'm sorry, your client wants to say
- 25 something, and I would ask him to speak through you and

- 1 not directly.
- MS. HAGEMAN: Actually, Your Honor, there was a
- 3 high-energy power line that did go through the property,
- 4 and then, as you noted, there was a concrete pad and
- 5 there was a Quonset hut out there, so a few buildings,
- 6 but the purpose of paragraph 19 is just to show what the
- 7 historical use of the area had been. I don't think we
- 8 need to belabor the point at all. I just wanted to
- 9 clarify that.
- 10 One other clarification is that the 2011
- 11 administrative order did cover the Harrison Millsite and
- 12 the Anglo-Saxon, but it did not cover the Herbert Placer
- 13 portion of the property, and it's in large part the
- 14 Herbert Placer portion of the property that's at issue
- 15 here.
- 16 And then one final clarification is that it is
- 17 clear that the EPA was in charge of the operations on
- 18 August 4th and 5th, 2015, and solely responsible for all
- 19 the decisions made related to the work done with the
- 20 Gold King Mine.
- Other than that, as I have indicated, I thought
- 22 it was an excellent recitation of the facts. We
- 23 appreciate the work that went into it. I look forward
- 24 to additional argument in this case, and thank you so
- 25 much.

- 1 THE COURT: Great. Thank you, Counsel.
- 2 Counsel for the United States?
- 3 MS. TARDIFF: Thank you, Your Honor. We will
- 4 take advantage of your offer to let us tag team, and on
- 5 this matter, certainly the Court's recitation of the
- 6 facts here this morning does accurately draw from the
- 7 complaint, and since we are here on a motion to dismiss,
- 8 obviously we are not contesting those facts for the
- 9 purposes of the motion. And I should say drawing from
- 10 the complaint and then a few documents that have also
- 11 been attached.
- Just a couple things for the record. I mean --
- 13 and, again, we're not contesting any of those facts. We
- 14 accept those as true for the purposes of our motion to
- 15 dismiss. There is, as we've referenced, a separate
- 16 multidistrict litigation going on that involves this
- 17 matter, so we're very cautious about factual admissions
- 18 that may contest with what or conflict with what is
- 19 going on in that case.
- There is a dispute over the precise cause of the
- 21 breach of the mine portal and then the subsequent
- 22 release, so I just want to flag that for the record,
- 23 but, again, for our purposes here, we accept the
- 24 allegations in the complaint for our motion.
- The Court also had in the recitation some factual

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1 discussion of the 2011 administrative order, and there
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- 2 is definitely a gap in the factual allegations between
- 3 2011 and the breach of the portal in 2015. Plaintiffs
- 4 haven't actually made a takings claim here -- or that's
- 5 our understanding based on the complaint -- for that
- 6 time period, and, in fact, there would be statute of
- 7 limitations issues I think had they made that
- 8 allegation.
- 9 So we haven't kind of developed or relied on any
- 10 facts for that time period up until kind of 2014 and
- 11 then '15 when that breach of the portal occurred, but --
- 12 there certainly are other facts related to access and
- 13 consent during that time period, but, again, I don't
- 14 think it's relevant to the motion here today.
- THE COURT: Okay, great.
- MS. TARDIFF: Thank you, Your Honor.
- 17 THE COURT: Thank you, Counsel.
- 18 Nothing further? Counsel, I assume nothing
- 19 further?
- 20 MS. TARDIFF: Oh, I'm sorry. Nothing further.
- 21 THE COURT: And this next bit might actually go
- 22 to what you were just talking about. Turning to the
- 23 legal issues presented, I would like to again begin by
- 24 sharing my preliminary understanding of Mr. Hennis'
- 25 legal claims and the Government's responses and current

1 defenses, as well as a few specific areas I would like

- 2 counsel to address, and then I will invite argument,
- 3 again, starting with the United States.
- 4 Again, you are free to use your time as you wish.
- 5 I share these preliminary thoughts to let you know where
- 6 I currently am on these legal issues and where I have
- 7 questions and concerns.
- 8 Mr. Hennis is asserting two takings claims
- 9 stemming from the EPA's breach of the Gold King Portal
- 10 Mine or alleged breach of the mine. The first is the
- 11 toxic and hazardous flooding and damage to his property.
- 12 The second is the EPA's continuing occupation of his
- 13 property, including the construction and operation of
- 14 the interim water treatment plant, the creation of
- 15 settling pools, and the storage and drying out of solid
- 16 waste captured by the water treatment plant until it can
- 17 be removed and disposed of.
- 18 I would like Plaintiffs' counsel to confirm or
- 19 correct my understanding of the takings claims that
- 20 Mr. Hennis is pursuing to make sure that, as government
- 21 counsel just argued, Mr. Hennis is not also asserting a
- 22 pre-breach takings claim.
- God bless you.
- MS. HAGEMAN: Excuse me.
- 25 Your Honor, that's absolutely correct. We are

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1 focused on what occurred on August 4th and 5th, and
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- 2 thereafter, 2015.
- 3 THE COURT: Great. Thank you, Counsel.
- 4 MS. HAGEMAN: And those are the two takings
- 5 claims, both the flooding as well as the -- what I
- 6 believe is now considered a permanent takings of the
- 7 property related to the construction and operation of
- 8 the water treatment facility and related infrastructure.
- 9 THE COURT: Great. Thank you, Counsel.
- 10 With regard to the tort versus taking allegation
- or claim, the Government argues that Plaintiff's alleged
- 12 takings claims, to the extent they involve the breach of
- 13 the Gold King Mine Portal, sound in tort, either
- 14 accident or negligence, and, therefore, are outside this
- 15 Court's limited jurisdiction. I note for the record
- 16 that the motion filed by the Government was under Rule
- 17 12(b)(6) as opposed to Rule 12(b)(1), which is a lack of
- 18 jurisdiction, but nevertheless, jurisdiction can be
- 19 raised at any time by the party or the Court sua sponte.
- In arguing that Plaintiff's claims are torts and
- 21 not takings, the Government further suggests that the
- 22 EPA did not authorize the alleged rogue actions by
- 23 Environmental Restoration, the government contractor, in
- 24 breaching the Gold King Mine Portal. I would like the
- 25 Government to clarify whether the jurisdictional

1 argument is limited to the actual breach of the Gold

- 2 King Mine Portal or extends to the flooding of the
- 3 Gladstone property and/or the now seven-year occupation
- 4 of Mr. Hennis' property, and, if so, to what extent.
- 5 And I am happy to outline these issues and then have you
- 6 present, as you would, your argument.
- 7 On the issue of necessity, the Government argues
- 8 that the breach of the Gold King Mine Portal created an
- 9 environmental emergency, and under the doctrine of
- 10 necessity, the Government's exercise of its federal
- 11 police power in protecting the public shields it from
- 12 liability in this case. I would like the Government to
- 13 similarly clarify whether this argument is limited to
- 14 the immediate aftermath of the breach of the Gold King
- 15 Mine Portal or extends to the now seven-year-plus
- 16 occupation of Mr. Hennis' property.
- Now, I understand, Counsel, you are all new to
- 18 this case and did not write the briefs, but having stood
- 19 in your shoes for the better part of two decades, I
- 20 understand that you must defend what the Government has
- 21 written, and so I will ask you from henceforth to make
- 22 sure the Government is arguing the defenses that they
- 23 apply to the specific time periods and the specific
- 24 takings. I found the briefs written in this case to be
- 25 very broad stroked, that this is a tort, they lose; this

- 1 is a necessity, they lose.
- There is an initial breach of the mine, there is
- 3 the immediate aftermath and the hazardous cleanup, and
- 4 then there is the permanent occupation. The defenses
- 5 need to be alleged and proven with respect to each of
- 6 those pieces whether you are arguing tort, necessity, or
- 7 some other defense. It should not be the Court's job to
- 8 figure it out and apply it accordingly.
- 9 On this issue Plaintiff argues that the EPA could
- 10 have installed the water treatment plant on nearby
- 11 federal land but chose not to and to use a preexisting
- 12 cement pad for convenience. I would like Plaintiff's
- 13 counsel to address what difference that would have made
- 14 to your client's taking claim.
- The Government still had to clean up the
- 16 Gladstone property, and the question is why not have the
- 17 treatment plant closest to the breach of the original
- 18 toxic flow. At a minimum, even if the Government used
- 19 the adjacent federal property to install and operate the
- 20 water treatment facility plant, EPA would have had to
- 21 install pipes or some other conduit to connect the Gold
- 22 King Mine Portal to the water treatment plant or the
- 23 continuing polluting of the Gladstone property and
- 24 perhaps occupy a larger portion of the Gladstone
- 25 property.

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In other words, if the Government had to put

- 2 pipes connecting the -- across the entire Gladstone property, isn't that also an occupation? And is that 3 better or worse for your client than having the water 4 treatment facility plant at some point closer to the 5 6 mine and having the rest of this property free of the 7 government occupation? 8 With regard to the consent versus alleged coercion allegations, the Government argues that prior 9 to August 5th, 2015, and the breach of the Gold King 10 11 Mine Portal, and continuing through at least February 28 of 2021, Mr. Hennis gave the EPA and other state 12 13 agencies and officials verbal and written permission to 14 access and occupy the Gold King Mine and the Gladstone property and to construct and operate the interim water 15 16 treatment plant on that property.
- 17 Mr. Hennis counters that nearly all of his verbal
- 18 and written consents were secured by the Government
- 19 through misrepresentation and threat of fines, legal
- 20 actions, through coercion, and while he was under
- 21 duress. I would like both parties to address this issue
- 22 and, in particular, the Government to clarify whether
- 23 the Government maintains that Mr. Hennis' alleged
- 24 consent continued beyond the EPA's issuance of the
- 25 January 2021 modified administrative order or beyond

1 Mr. Hennis' purported November 2020 agreement to extend

- 2 consent until February 28th of 2021. There's that delta
- 3 of two months.
- 4 But I am unaware of and there is nothing that I
- 5 have seen in the record where the Government is even
- 6 alleging that Mr. Hennis gave consent beyond the last
- 7 possible date of February 28th, 2021. So from March --
- 8 so from March 1st, 2021, to date, and continuing on
- 9 beyond today, I don't see anything in the record that
- 10 shows Mr. Hennis' consent to the Government's use of his
- 11 property.
- 12 For the Plaintiff, coercion requires a high
- 13 standard of proof. One of the three elements of
- 14 coercion requires a showing that Mr. Hennis had no
- 15 alternative. The facts presented suggest that
- 16 Mr. Hennis did have alternatives. They weren't ideal.
- 17 He could risk -- could have risked being assessed and
- 18 contested the civil penalties. He could have filed suit
- 19 in District Court seeking a temporary restraining order
- 20 or a preliminary injunction or otherwise enjoining the
- 21 Government from continuing to access, occupy, or operate
- on his property, or he could have sat back and defended
- 23 against the Government's threats of legal action.
- I would also like Plaintiff's counsel to explain
- 25 why Mr. Hennis' legal representation, Attorney Cook,

1 does not undermine the allegation of coercion. Again,

- 2 the record is unclear as to what -- how involved
- 3 Mr. Cook was in negotiations with the EPA and whether or
- 4 not he was involved with all 15 or 16 alleged consent
- 5 agreements.
- And, finally, on the issue of damages, in his
- 7 complaint Mr. Hennis seeks specified sum certain
- 8 monetary damages in the following amounts: \$792,000
- 9 between August 2015 and August 2021 calculated at the
- 10 rate of \$11,000 a month for 72 months, and an additional
- 11 \$11,000 a month from September 2021 through some future
- 12 date when and if the EPA ever vacates the Gladstone
- 13 property.
- 14 The \$11,000 monthly rate is purportedly based
- 15 upon Mr. Hennis' representation that he retained a real
- 16 estate appraiser, Robert Stevens, who appraised the
- 17 Gladstone property, valued as of August 2015, on May
- 18 28th, 2020 and June 19th, 2021. The expert report is
- 19 not in the record, nor has Mr. Stevens' appraisal been
- 20 subject to scrutiny by the Government as far as the
- 21 Court knows.
- Mr. Hennis also seeks \$3 million for the
- 23 unspecified damage to the Gladstone property as a direct
- 24 result of the Gold King Mine breach. I will note that
- 25 Mr. Stevens' alleged appraisal of the fair market value

1 for the entire property is valued at \$2.2 million, which

- 2 is below the amount of the claimed damages.
- 3 Mr. Hennis also seeks consequential damages and
- 4 the loss of business opportunities in unspecified
- 5 amounts. On this, the law in this Circuit is clear.
- 6 Monetary damages for proven Fifth Amendment temporary
- 7 takings claims are generally limited to the fair rental
- 8 value of the property during the alleged taking.
- 9 Consequential damages and lost business opportunities
- 10 are not recoverable.
- Now, I welcome for both parties to address the
- 12 issue of damages as well as the potential offset
- 13 relating to the possible increase in value to the
- 14 Gladstone property attributable to the Government's
- 15 cleanup of the Gold King Mine and other property
- 16 enhancements, such as the installation or upgrading of
- 17 electricity.
- 18 And with that, I will invite counsel for the
- 19 United States to present the Government's case, and if
- 20 you would like a brief recess, we can take it, or if
- 21 you're ready to go, we can go.
- MR. CHELLIS: A brief recess would be great.
- 23 THE COURT: We will stand in recess for ten
- 24 minutes.
- 25 (A brief recess was taken.)

- 1 THE COURT: I'll hear first from counsel for the
- 2 United States.
- 3 MR. CHELLIS: May it please the Court.
- 4 This morning I'd like to address the three
- 5 independent reasons why dismissal is appropriate, and
- 6 I'd like to address those three grounds for dismissal
- 7 according to the chronology of Plaintiff's two distinct
- 8 claims based on what I've heard from the Court this
- 9 morning.
- 10 Mr. Hennis' first claim, as the Court has said,
- 11 relates to that initial breach of the portal to the Gold
- 12 King Mine, which he owns, and the resulting rapid
- 13 release of the 3 million gallons of acid mine drainage
- on that property. That's Mr. Hennis' flooding claim.
- 15 And then the second claim relates to EPA's use
- 16 and occupancy of his property with a particular focus on
- 17 the construction and operation of the interim water
- 18 treatment facility on the Gladstone property, which is
- 19 treating that acid mine drainage from the Gold King
- 20 Mine. That continues to this day.
- 21 In his complaint, Mr. Hennis -- and this
- 22 addresses the allegations that sound in tort -- you
- 23 know, Plaintiff's language alleges that the EPA should
- 24 have done one thing instead of another, and because EPA
- 25 didn't do these other things, the breach on one of my

1 properties occurred, and these allegations sound in tort

- 2 and require the dismissal of his first claim. So with
- 3 tort, we're really talking about that initial breach for
- 4 the purposes of this motion to dismiss.
- 5 THE COURT: But if you separate out the first --
- 6 you call it the flooding claim -- the actual breach of
- 7 the mine could have been a tort, or the record, as I see
- 8 it, isn't clear yet as to whether or not the -- Mr. Way,
- 9 the second government official --
- 10 MS. HAGEMAN: Griswold.
- 11 THE COURT: I'm sorry?
- 12 MS. HAGEMAN: Griswold.
- 13 THE COURT: -- Griswold, whether he, in the
- 14 absence of the first government official, said, no, no,
- 15 no, keep digging, and was authorized -- and that's why I
- 16 raised the issues of authority and the actions and
- 17 whether or not the directives from the Government were
- 18 orders that were followed or orders that were not
- 19 followed, because if the Government said to go ahead and
- 20 dig and breach, then it is an intentional act, and
- 21 there's -- there might be legal debate as to whether or
- 22 not that intentional act is a tort and whether or not
- 23 the Government was authorized, but I don't, based on the
- 24 record before me today, know what happened there.
- There seems to be a lot of allegations, and I

- 1 think discovery would be helpful in that regard, but go
- 2 ahead -- and so the other thing I want to say is you
- 3 talk about the breach of the mine, but it's also the
- 4 flooding. So if the -- you know, the Fire Service or
- 5 the Army Corps of Engineers releases a valve and it
- 6 floods people's property, intentional or not, that act
- 7 that caused the flooding may be a tort, but the actual
- 8 flooding of the property is a taking or can be a taking.
- 9 And I believe -- Mr. Hennis, his counsel can speak for
- 10 him -- I believe the allegation is not so much the
- 11 breach of the mine. It is the flooding and destruction
- 12 of the Goldstone property.
- 13 MR. CHELLIS: And I think that's where the
- 14 necessity doctrine comes in in terms of what the
- 15 Government is offering with this motion to dismiss, and
- 16 I'll get into that as well.
- 17 THE COURT: Okay.
- 18 MR. CHELLIS: The second ground for dismissal is
- 19 that EPA acted out of a necessity to address that
- 20 emergency caused by that tortious breach. EPA's
- 21 emergency response included, among other things,
- 22 addressing the 3 million gallons of contaminated water
- 23 with settling ponds. It also included -- well, it
- 24 included -- it includes that period, and it also
- 25 includes the construction and operation of the interim

- 1 water treatment facility on Gladstone to address an
- 2 ongoing emergency. So there's 3 million gallons of acid
- 3 mine drainage, but it doesn't simply end there. There
- 4 is also an ongoing release from the portal that needs to
- 5 be dealt with.
- 6 THE COURT: But my understanding is that the EPA
- 7 itself is not calling it an emergency today.
- 8 MR. CHELLIS: No. You're correct.
- 9 THE COURT: It's over. And that's why I want the
- 10 Government to be very precise when it talks about
- 11 necessity and public emergency. It's been over seven
- 12 years.
- 13 MR. CHELLIS: Correct. Right.
- 14 THE COURT: At some point the 800 million pounds
- of sludge made its way through and now there's a drip.
- 16 It's like an exploding balloon, a water balloon. The
- 17 water comes out and all of a sudden there is just a mess
- 18 that's left. And where does necessity -- when does the
- 19 necessity defense end is my question.
- 20 MR. CHELLIS: The necessity defense ends when the
- 21 EPA declared it and was funding it as a non-time
- 22 critical removal action, and that occurred on January
- 23 12th, 2017, and I will get into that for the Court.
- THE COURT: Okay.
- 25 MR. CHELLIS: So you can put that pin in it,

1 January 12th, 2017, because at that point it was funded

- 2 as a non-time critical emergency -- removal action as
- 3 opposed to an emergency removal action.
- 4 THE COURT: And that's one of the memos, the few
- 5 things that is in the record.
- 6 MR. CHELLIS: Ah, yeah.
- 7 And that brings me to the third ground for
- 8 dismissal of Plaintiff's claim, and this -- in regards
- 9 to the EPA's use and occupation of the property, and
- 10 they received his -- you know, they received his consent
- 11 from at least -- and it's in the record -- from at
- 12 least -- it's the -- I believe the second exhibit in ECF
- 13 Number 7, the motion to dismiss, is his consent from
- 14 November 2015, and the final point on that, the United
- 15 States does not dispute for purposes of this motion to
- 16 dismiss that he refused consent past February 28th,
- 17 2021.
- 18 THE COURT: Okay. So what is the Government's
- 19 defense to this cause of action starting on March the
- 20 1st of 2021, because the EPA is still there.
- 21 MR. CHELLIS: Correct. For purposes of this
- 22 motion to dismiss, the United -- the EPA is there
- 23 against Mr. Hennis' consent. He has no longer consented
- 24 for --
- 25 THE COURT: Right. But the Government has moved

1 to dismiss this entire cause of action, and now you're

- 2 conceding --
- MR. CHELLIS: We are conceding that there may be
- 4 liability past -- you know, starting with March 1st,
- 5 2021, correct.
- 6 THE COURT: Thank you.
- 7 MR. CHELLIS: And Plaintiffs, per the complaint,
- 8 as far as the language in the complaint, don't seem to
- 9 be suggesting that he didn't sign these agreements from
- 10 November 2015 to February -- that would cover that
- 11 period from November 2015 to February 28, 2021. What
- 12 they're arguing is, you know, legal defenses -- you
- 13 know, coercion, duress, there should have been a
- 14 signature, that sort of thing -- which, you know, the
- 15 parties have fully briefed, but I'll also discuss those
- 16 because I know that the Court has noted those as issues
- 17 of concern.
- 18 THE COURT: But Mr. Hennis is also alleging that
- 19 misrepresentations were made to both he and his counsel
- 20 at the time that he signed those documents. So there's
- 21 no dispute -- well, so, the record has two signed copies
- of the agreements, and apparently there were 15 or 16 of
- 23 them, and Mr. Hennis doesn't argue -- I agree with
- 24 you -- that he never signed them. What he's arguing is
- 25 the Government made misrepresentations to him to entice

- 1 him to sign them and coerced him to sign them under
- 2 threat of, you know, sanctions of over \$50,000 a day.
- 3 MR. CHELLIS: Right, and we can get to that, Your
- 4 Honor, but in the Government's brief, we do address that
- 5 issue of coercion as far as the specific fine defense.
- 6 You know, this Court decided just four years ago that,
- 7 you know, the simple fact that the EPA is citing to some
- 8 statutory fine doesn't amount to coercion or duress. It
- 9 would have to be something more than that.
- 10 THE COURT: Well, so, as I said earlier, it's a
- 11 high hill to climb, for Plaintiff to prove.
- 12 MR. CHELLIS: Correct.
- 13 THE COURT: But shouldn't Plaintiff be given the
- 14 opportunity to prove it? He has made an allegation that
- 15 he was coerced and placed under duress. There has been
- 16 no deposition. The Government hasn't tested it, and the
- 17 Government has to accept the allegations as true for
- 18 purposes of this motion.
- 19 So isn't the issue of coercion and duress -- I'll
- 20 give you it's a legal issue and it is a difficult burden
- 21 that Plaintiff will reach, which is why I highlighted
- 22 it, but isn't that a -- better dealt with on a motion
- 23 for summary judgment and/or a trial than a motion to
- 24 dismiss for failure to state a claim?
- MR. CHELLIS: Well, I think Plaintiffs have

- 1 presented their legal defense as far as coercion or
- 2 duress, and what they presented to the Court and us is
- 3 that there was some amount of coercion via this
- 4 regulatory -- this statutory fine, the threat of a
- 5 statutory fine, and that's something that this Court has
- 6 dealt with in the past in terms of the Waverley case.
- 7 So there's law on this, addressing this issue of a fine
- 8 being some form of coercion or duress, and as this Court
- 9 has said, that it does not rise to that level.
- 10 THE COURT: But what about the allegation that
- 11 Plaintiff, Mr. Hennis, was asking for a rental payment
- 12 to be on the property? The Government, perhaps, was
- 13 holding that over his head of just sign these, we can
- 14 get this work done, we will work out some agreement in
- 15 the future, but we need to be on your property because
- 16 we need to solve this problem, and if those facts are
- 17 true, then there is an allegation of a
- 18 misrepresentation, and I think there is enough there,
- 19 especially because one of the contingencies in the most
- 20 recent request for consent says this will expire when
- 21 the Government and Mr. Hennis agree to a rental on the
- 22 property.
- 23 So it's not clear, but we're also at a motion to
- 24 dismiss and not summary judgment. Now, granted,
- 25 Plaintiff bears the burden, and I don't know whether

1 Plaintiff will be able to carry the day, but I am not

- 2 convinced yet that he can't carry the day.
- 3 MR. CHELLIS: Okay. We'll try to address that as
- 4 best we can today then, Your Honor.
- 5 THE COURT: Thank you.
- 6 MR. CHELLIS: And I was going to go over some key
- 7 facts that I think are relevant to our grounds for
- 8 dismissal, but the Court did an excellent job of
- 9 reciting the facts, so I am just going to skip over that
- 10 and address this issue of a tort versus a taking and
- 11 just jump right into that.
- 12 I think the focus here on tort versus taking as
- 13 it relates to the breach and what occurred on August
- 14 4th, the focus here is on the plain language of the
- 15 allegations. Have they met the burden of alleging
- 16 intent -- a reckless level of intent, I should say --
- 17 and beyond bare assertions? You know, how does the
- 18 complaint describe actions -- and in this case,
- 19 inactions -- it alleges caused the breach of the Gold
- 20 King Mine Portal? And the plain language here doesn't
- 21 come close to pleading the requisite level of intent.
- 22 Rather, the complaint alleges -- and I'll draw
- 23 the Court's attention to the complaint specifically and
- 24 certain paragraphs. In paragraph 28, the complaint
- 25 alleges that "the hydraulic pressure test would have

1 left no doubt that it was unsafe to remove the backfill

- 2 sealing the portal and that EPA needed to take
- 3 additional precautions to prevent its excavation-induced
- 4 failure." So, in essence, a negligent failure to take
- 5 some action, and that's paragraph 28.
- 6 Taken from the same paragraph, 28, "Had EPA
- 7 simply followed this common practice and its own
- 8 precedent, it would have discovered that the Gold King
- 9 Mine contained a vast quantity of highly pressurized
- 10 water. "So had EPA exercised a certain level of care,
- 11 it would have taken this other action, but it
- 12 negligently failed to take that action.
- 13 THE COURT: And doesn't that get to the point
- 14 that I was making earlier with regard to Mr. Way versus
- 15 Mr. Griswold and what their instructions were? And my
- 16 understanding, based on what I have, is that Mr. Way
- 17 said don't do any more, don't -- until I get the Army
- 18 Corps of Engineers to look at this, stand down, and he
- 19 goes on vacation. Mr. Griswold comes in, and all of a
- 20 sudden, within a day or -- 48 -- within 24 to 48 hours,
- 21 the mine is breached.
- Isn't -- aren't there facts that needed to be
- 23 developed on -- and Mr. Hennis wouldn't know this,
- 24 because these are government officials -- as to what
- 25 directives the government officials gave the contractor

1 and what the contractor -- the government contractor did

- 2 with those directives?
- 3 And if the Government -- if Mr. Griswold comes in
- 4 and says, "I don't care what Mr. Way said, I want to
- 5 take care of this problem today, " and the contractor
- 6 breached the mine, and Mr. Griswold had the authority to
- 7 make that directive, how is that a tort?
- 8 MR. CHELLIS: As far as my understanding in
- 9 reading the pleadings of -- in reading the allegations
- in the pleadings, Mr. Way had -- as the on-site
- 11 coordinator, as alleged in the complaint, had that
- 12 authority to do certain things. Assessment work, which
- 13 is different from what was done on August 4th, I think
- 14 we can conclude, based on the allegations in the
- 15 complaint.
- 16 So he has the ultimate authority, and as
- 17 Plaintiffs alleged specifically in this pleading, they
- 18 acted contrary to all instructions. That is a direct --
- 19 THE COURT: Well, my understanding is that they
- 20 acted contrary to Mr. Way's instructions, who was not
- 21 there, and it's unclear as to whether they were
- 22 following Mr. Griswold's instructions, and there -- that
- 23 is what I'm focused on right now, because it's -- you
- 24 know, and I also want to make sure that we are
- 25 addressing the right legal standard upon which you are

- 1 holding the Plaintiff in their complaint.
- 2 You are asking Mr. Hennis to figure out what
- 3 authorities were properly invested in government
- 4 officials, what directives those government officials
- 5 gave to their government contractor, and whether or not
- 6 those government contractors executed them.
- 7 The purpose of the complaint is to put the
- 8 Government on notice of the allegations. The allegation
- 9 in this case is EPA came onto my property. EPA blasted
- 10 open this mine. There is no allegation, as far as I
- 11 could tell, that Mr. Hennis wants to be reimbursed for
- 12 the cover or closure of the mine. It's the Gladstone
- 13 property that was destroyed by the breach of the mine.
- 14 So I think the tort allegation or the tort
- 15 contention is the breach of the portal, and Mr. Hennis'
- 16 claim, as I understand it, is the subsequent flooding of
- 17 his property. Now, those are interconnected, but he is
- 18 not claiming damage to the front wall of the Gladstone
- 19 mine. It is the Gladstone -- I'm sorry, the Gold King
- 20 Mine. It is the Gladstone property, and those are two
- 21 different things.
- 22 And I agree with you, at least today, that the
- 23 breach of the mine covering that caused this
- 24 catastrophic environmental disaster was more likely than
- 25 not a tort. Now, I can't find that based upon what we

- 1 have today, but the allegation isn't or the complaint
- 2 does not allege that. The complaint is you flooded my
- 3 property. I don't care how you did it, but you flooded
- 4 my property. And so when you're arguing tort, I want to
- 5 know what the Government's position is with regard to
- 6 the flooding, not the breach.
- 7 MR. CHELLIS: But for the breach, which was
- 8 committed, there would be no flooding, and that's --
- 9 THE COURT: But this Court hears all the time
- 10 controlled fires, controlled -- when the Army Corps of
- 11 Engineers does flooding and they -- you know, there can
- 12 be a allegation made at any time that when a Fire
- 13 Service employee lights a controlled fire, they did it
- 14 wrong. The Court doesn't throw it out on tort if they
- 15 torched somebody's house. There is a difference -- you
- 16 have to separate out those two, the breach from the
- 17 flooding, and the breach itself may and probably is a
- 18 tort. The flooding, I'm not sure.
- 19 MR. CHELLIS: Yeah, and in terms of addressing
- 20 the interconnectedness between the breach and the
- 21 flooding, I think what the -- I think what controls is
- 22 this -- you know, this question of intent, and they have
- 23 to plead sufficient -- you know, a requisite level of
- intent, and in doing that, you know, it's two-pronged.
- 25 They either have to show that the United States intended

- 1 to invade his property -- and I don't think that this --
- 2 I don't think that this pleading alleges that there was
- 3 an intent, that EPA intended to cause this catastrophic,
- 4 you know, environmental catastrophe.
- 5 So you turn to the second prong, which is whether
- 6 the invasion was the result -- the probable, you know,
- 7 natural or direct result of an authorized government
- 8 activity.
- 9 THE COURT: And doesn't that get to what
- 10 Mr. Griswold ordered or directed on the day in question,
- 11 what the contractors understood on the day in question,
- 12 and what actually happened? And until we know those
- 13 three facts, we can't answer whether this was the direct
- 14 and probable consequence of the Government's directive.
- MR. CHELLIS: And as far as I see it, I do make
- 16 that distinction between authorized activity and what
- 17 occurred on August 4th. Mr. Way said don't excavate the
- 18 earthen debris blocking the portal; don't drain the mine
- 19 without setting up the equipment first that can handle
- 20 that discharge. As pled in the complaint, they acted
- 21 contrary to all those instructions. Whether it comes
- 22 from Mr. Way or Mr. Griswold, they acted contrary to
- 23 those instructions.
- 24 THE COURT: Right. But a few minutes ago you
- 25 said for purposes of this argument Mr. Griswold was

- 1 authorized, the authorized official to make the
- 2 decisions on the ground that day because Mr. Way was not
- 3 around, and when I was going through the facts, I
- 4 specifically noted that Mr. Way gave some instructions,
- 5 went on vacation.
- 6 Mr. Griswold comes in, gives instructions, and
- 7 all of a sudden, there's a breach, and the allegations
- 8 in the complaint, as I read them, is that Mr. Griswold
- 9 effectively ordered them to breach this mine.
- 10 Now, did he want all of these contaminants and
- 11 sludge to pollute all of these neighboring waters? I
- 12 can't imagine that that's the case, but we don't know
- 13 what he said. We don't know if he said just dig another
- 14 two feet or leave it alone, and the contractor was like,
- 15 well, we'll just dig another two feet, and clearly
- 16 Mr. Hennis would not be in a position to know.
- 17 So I'm looking solely at his complaint, and his
- 18 complaint says Mr. Way is there, says don't do this. He
- 19 goes on vacation. A new onsite manager comes in,
- 20 Mr. Griswold. Mr. Griswold talks to the contractors.
- 21 The contractors keep digging, and all of a sudden,
- 22 there's a breach. That puts the Government on notice
- 23 that Mr. Hennis is arguing or alleging that Mr. Griswold
- 24 directed the activity, that if he, in fact, disregarded
- 25 Mr. Way and thought he knew better that day and that

- 1 this was his chance to shine and prove that he could
- 2 clear out this mine and not wait for the Army Corps of
- 3 Engineers and made this directive, I don't know what the
- 4 facts are, and that's the issue.
- 5 But if, in fact, that happens, something along
- 6 those lines, you have an authorized government official,
- 7 according to what information we have today, directing
- 8 the contractor to take some actions that the Government
- 9 is saying were in direct contravention of what Mr. Way
- 10 had directed the day before or in the weeks before. How
- 11 is that not the direct and probable cause of what
- 12 Mr. Griswold allegedly ordered?
- MR. CHELLIS: Well, it's not a direct or probable
- 14 or natural result of what Mr. Way had ordered, this --
- 15 you know, whether it's a contractor or whether it's some
- 16 government bad actor directly affiliated with EPA, it is
- 17 contrary -- you know, as the complaint pleads, it's
- 18 contrary to all instructions, and Mr. Way provided those
- 19 instructions.
- 20 And what the Plaintiff is alleging in the
- 21 complaint is that the failure -- the failure to do these
- 22 things that Mr. Way instructed people to do on August
- 23 4th was ultimately this recipe for disaster and that
- 24 failure to take these steps led to this breach.
- 25 The language in the complaint clearly lays that

1 out in terms of here are inactions and here are actions

- 2 that were contrary to all instructions, and that's the
- 3 distinction I guess I'm trying to make here.
- 4 THE COURT: Yeah, and I'm following you. What
- 5 I'm not getting from you is Mr. Way wasn't there, and he
- 6 may have said under no circumstances are you to do any
- 7 more digging while I'm on vacation, and he leaves.
- 8 Mr. Griswold comes in, and the allegation is
- 9 Mr. Griswold is in charge, and so if he's in charge on
- 10 that day and he says, "Dig, I don't care what Mr. Way
- 11 said, I am in charge, and I am the authorized government
- 12 official, " how is that not the Government's -- the
- 13 natural consequences of the Government's authorized
- 14 action?
- MR. CHELLIS: I understand where you're going
- 16 with this, Your Honor, and maybe I'll confer with
- 17 counsel and we can address that this morning at some
- 18 later point. Point taken.
- 19 THE COURT: Okay.
- 20 MR. CHELLIS: Turning to the necessity doctrine,
- 21 which covers everything post breach to January 11th,
- 22 2017, when EPA declared its response non-time critical,
- 23 notwithstanding what we believe Plaintiff's failure to
- 24 plead the requisite level of intent was -- and the
- 25 associated document provides the second sort of

1 independent ground for dismissal of Plaintiff's claim

- 2 through January 11th, 2017 in terms of occupation --
- 3 it's not addressing the breach, per se.
- 4 The necessity doctrine provides that there's no
- 5 compensable taking for government acts that avert an
- 6 imminent threat to public health, safety, or welfare.
- 7 It's undisputed that the alleged breach of the Gold King
- 8 Mine released 3 million gallons of acid mine drainage
- 9 into the Animas River. The complaint alleges in
- 10 paragraph 51 that the then Governor of Colorado declared
- 11 the affected area a disaster zone.
- 12 The complaint alleges in paragraph 55 that Mr.
- 13 Hennis' sub recognized the breach of the Gold King Mine
- 14 as an environmental catastrophe and that, in recognizing
- 15 that, he verbally authorized EPA to use a portion of the
- 16 Gladstone property for an alleged emergency staging
- 17 area.
- 18 EPA's initial step toward addressing this
- 19 emergency was for the on-scene coordinator to initiate
- 20 an emergency removal action pursuant to his delegated
- 21 authority under CERCLA. This is documented in a January
- 22 11, 2016, action memorandum documenting that decision
- 23 and approving funding for it for an additional 12 months
- 24 as a continued emergency removal action. This document
- 25 is referenced on page 14 in the Government's reply in

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1 support of its motion to dismiss and is a matter of
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- 2 public record that the Court may take judicial notice
- 3 of.
- 4 May I approach the Bench and offer the Court a
- 5 copy of that?
- 6 THE COURT: Show Plaintiff's counsel, please.
- 7 MS. HAGEMAN: I haven't seen that, Your Honor.
- 8 THE COURT: I've asked him to show it to you.
- 9 MS. HAGEMAN: Okay.
- 10 MR. CHELLIS: May I approach the Bench?
- 11 THE COURT: I'll wait for Plaintiff's counsel.
- MS. HAGEMAN: (Document review.)
- 13 (Pause in the proceedings.)
- 14 THE COURT: Ms. Hageman, do you have a position
- 15 on the document?
- 16 MS. HAGEMAN: Yes. I would object to the
- 17 admission. This isn't part of the record. This is a
- 18 motion to dismiss. This is a document that was signed
- in January, five months after the breach of the Gold
- 20 King Mine. I haven't had an opportunity to review this.
- 21 I don't understand its relevance when we're talking
- 22 about a motion to dismiss based upon the issues that
- 23 they raised in their briefing.
- 24 Whether they thought that this was an emergency,
- 25 I don't tend to necessarily disagree with that. The

1 question was whether they effectuated a takings of my

- 2 client's property in the two ways that we've discussed
- 3 repeatedly, which is the flooding, which I think we've
- 4 already established that that is actionable, and we have
- 5 got some other issues that we can address when I get up
- 6 there, and I think they have conceded that there is a
- 7 permanent or that there has been a takings of the
- 8 property with the construction and operation of the
- 9 water treatment facility.
- 10 So I don't know what this adds to the discussion
- 11 at all. I would object to it. We haven't had a chance
- 12 to even respond to it, and, again, I think it's entirely
- 13 irrelevant to the issue before the Court today.
- 14 THE COURT: Counsel, can you specify exactly why
- 15 you are offering this?
- 16 MR. CHELLIS: I am offering it because it's not
- 17 only a matter of public record, but it also directly
- 18 addresses this -- the emergency necessity doctrine
- 19 defense that the United States is offering as part of
- 20 its motion to dismiss. It's directly relevant in terms
- 21 of the EPA has funded this emergency response through a
- 22 certain date, and the Court is asking, you know, at what
- 23 point in time did the emergency cease, and this document
- 24 speaks directly to that.
- 25 THE COURT: And so in the record I currently have

- 1 the memoranda, which the EPA internally called this a
- 2 nonemergency cleanup as of that January 2017 date, and I
- 3 believe that that is Docket Entry 7-3 at page 5. And I
- 4 also understand the Governor of Colorado declared a
- 5 state of emergency in the immediate aftermath -- I think
- 6 that's in Plaintiff's complaint --
- 7 MR. CHELLIS: Correct.
- 8 THE COURT: -- and I don't know what added
- 9 benefit this document you're trying to admit -- how much
- 10 further do we need to go on this?
- 11 MR. CHELLIS: Because ultimately the United
- 12 States needs to show that there was an actual emergency.
- 13 That's part of our burden of proof in terms of the
- 14 necessity doctrine and our defense, and this document
- 15 speaks directly to that because in issuing and finding
- 16 and improving this emergency removal action, EPA needs
- 17 to look at certain factors, and those factors directly
- 18 deal with, you know, immediate threats to public health
- 19 and the environment.
- 20 THE COURT: But as I read the complaint,
- 21 Mr. Hennis calls the immediate aftermath of the blowout
- 22 an emergency. The Governor of Colorado calls it an
- 23 emergency. My issue was the Government's saying it's an
- 24 emergency, exercise of police power, we get to do this
- 25 with no end date? And now I understand with the

1 Government's concession that there is an end date, and

- 2 that was one of the questions that I had, was that the
- 3 Government's emergency ends at least as of 20 -- January
- 4 2017.
- Now, whether or not that delta of August 5th,
- 6 2015, through January 12th, 2017, was an emergency is
- 7 the sole issue, I don't know that the Court needs to
- 8 resolve that today. One of the other questions I have
- 9 for you is if the Government causes the emergency, how
- 10 can the Government then turn around and say that we're
- 11 exercising our police power because this is a public
- 12 emergency that we caused? Because there's a case issued
- 13 by this Court which says the Court must examine whether
- or not the Court can self-immunize -- whether the
- 15 Government can immunize itself when it causes the
- 16 emergency.
- 17 MR. CHELLIS: Well, the United States' position
- 18 would be that a bad actor acted out of what was, you
- 19 know, contrary to all instructions, as the complaint
- 20 pleads, and so there's that intervening act, because in
- 21 those cases that you're talking about that this Court
- 22 has looked at, what they often look to is some
- 23 intervening act, and the intervening act here would be
- that bad actor or bad actors on August 4th, who,
- 25 contrary to all instructions, created this tortious

1 breach and caused the flooding and the emergency

- 2 situation in the first place.
- 3 THE COURT: That's the Government's position that
- 4 you are welcome to present in a summary judgment
- 5 argument, but in a motion to dismiss, I have to look at
- 6 what Mr. Hennis is arguing, and he's arguing that the
- 7 Government did this, that the government official who --
- 8 and I don't want to go back to Mr. Way versus
- 9 Mr. Griswold -- but the Government ordered this. It
- 10 happened. Now the Government has to pay for it. That's
- 11 Mr. Hennis' argument.
- 12 I get that the Government said -- is alleging,
- 13 and I'm sure in the multijurisdictional and with its
- 14 contractor -- that this is your fault, not ours. We
- 15 told you not to do this -- "we" being the government
- 16 official -- told the government contractor not to do
- 17 this, and you went ahead and did it anyway, and you
- 18 caused this catastrophic breach, and that's all well and
- 19 good from the Government's perspective, but that is a
- 20 summary judgment issue, not a motion to dismiss issue.
- I'm not going to allow that document to come in
- 22 at this time, and I think to the point you're making,
- that between August 5th, 2015, and January 12th of 2017,
- 24 I think the record is pretty clear that an emergency did
- 25 exist. My bigger issue is -- was whether or not the

1 Government was arguing a continuing emergency after that

- 2 January 2017 date, and I understand that you are not.
- 3 MR. CHELLIS: Correct.
- 4 THE COURT: Okay.
- 5 MR. CHELLIS: Correct, Your Honor.
- 6 And I know that the Court was interested in
- 7 certain issues regarding consent, so I'll talk about
- 8 that as well, and I save consent for last, the third
- 9 ground for dismissal, and this addresses just the second
- 10 claim, use and occupation of Plaintiff's property,
- 11 because unlike those first two grounds, this relates
- 12 just specifically to the second claim, and I'll put it
- 13 simply because the alleged facts here I think are even
- 14 clearer in their support for dismissal.
- 15 As the Court has noted, Plaintiff was represented
- 16 by counsel when he signed these documents, and he's not
- 17 disputing that in the complaint. In fact, the January
- 18 2021 access order, which is in the record, the complaint
- 19 first refers to in paragraph 99, states that since
- 20 August 2015, EPA had requested and negotiated the terms
- 21 of access with Mr. Hennis at least 16 times, and as far
- 22 as I understand it, Mr. Hennis is not alleging that he
- 23 didn't sign these documents. He's just alleging that
- 24 there was some amount of coercion or duress that made it
- 25 impossible for him to not voluntarily sign these

- 1 documents.
- 2 THE COURT: But doesn't that get him to the same
- 3 place of my consent was not actual consent?
- 4 MR. CHELLIS: Right, but this is a legal issue
- 5 that I believe the Court can decide today based on what
- 6 has been pled, and, you know, the language in these
- 7 consent agreements couldn't be clearer. Mr. Hennis
- 8 consented to EPA "constructing, operating, and
- 9 maintaining the mine water management system, including
- 10 but not limited to pipelines, treatment, settling ponds,
- 11 and the interim water treatment facility."
- 12 Even more broadly, it allowed for any other
- 13 actions the EPA determines are necessary to address
- 14 releases from the Gold King Mine. No one forced
- 15 Mr. Hennis' hand here. He could have refused EPA access
- 16 at any point in time. The Court touched on this
- 17 briefly. He did ultimately refuse after that access
- 18 order in January 2021. He did, and we're not
- 19 disputing -- you know, we're not disputing that the EPA
- 20 is there, you know, with his -- he no longer consents to
- 21 that occupation post, you know, beginning of March 1st,
- 22 2021.
- I do want to clarify, though, that the United
- 24 States, you know, does have defenses to the claim, that
- 25 claim, including a special benefits defense and offset,

- 1 but that is not part of the Government's motion to
- 2 dismiss, and we can brief that separately should we get
- 3 to that point. It's just not -- we're not conceding
- 4 that there are those defenses.
- 5 THE COURT: And those would go to the issue of
- 6 damages?
- 7 MR. CHELLIS: Correct. That defense obviously
- 8 was not included in our motion to dismiss, which is why
- 9 we're not talking about it or discussing it today or
- 10 offering it to the Court. It's not within the scope of
- 11 the motion to dismiss.
- 12 THE COURT: Well, your motion does discuss
- improvements to the property.
- 14 MR. CHELLIS: Right.
- 15 THE COURT: And it also discusses consequential
- 16 damages.
- 17 MR. CHELLIS: Correct, and we do brief
- 18 consequential damages, and we do still take that
- 19 standpoint, that those are not proper in a takings
- 20 claim. And I think, as you said, the Court of Federal
- 21 Claims does not bring those claims in. It's not
- 22 appropriate. The Court lacks jurisdiction in that
- 23 realm. So we're not disputing fair market value today.
- 24 We're just disputing those consequential damages.
- 25 His ultimate refusal to extend the parties'

1 consent agreement past February 28, 2021, is proof of

- 2 his voluntariness in signing these consent agreements
- 3 from at least November of 2015, taking us through
- 4 February 28, 2021.
- 5 THE COURT: Or enough is enough. You have been
- 6 here seven years. Enough is enough. That could be
- 7 Mr. Hennis' position.
- 8 MR. CHELLIS: Correct.
- 9 THE COURT: Okay.
- 10 MR. CHELLIS: That Mr. Hennis might regret
- 11 signing these agreements I think is one thing, but, you
- 12 know, legal support to nullify them is another, and what
- 13 Plaintiff pleads here doesn't rise to that level. You
- 14 know, a mere recitation of the statutory penalty -- one
- 15 arrived at by Congress, no less -- doesn't amount to
- 16 coercion or duress.
- 17 Waverley View Investors, a decision made by this
- 18 Court just four years ago, confirmed that. There, the
- 19 Court found that even though Plaintiff's refusal to sign
- 20 a right of entry form may have subjected the company to
- 21 liability for investigation and cleanup costs under
- 22 CERCLA, the threat of considerable financial loss isn't
- 23 sufficient to establish duress.
- 24 THE COURT: And what about the allegation that it
- 25 was the misrepresentations that caused him to sign these

1 things and the example I threw out earlier of just sign

- 2 this, we have to clean this mess up -- that being the
- 3 EPA -- and we'll negotiate something going forward? So
- 4 we have got you covered. We'll take care of this. We
- 5 are going to take care of your land. We'll take care of
- 6 you. We have to get the requisite authorities to sign
- 7 off on a lease. Just keep signing these, signing these.
- 8 And his lawyer may well have said to go along to
- 9 get along, because if you obstruct their ability to
- 10 clean this up, they are never going to agree to, A,
- 11 clean this up, or B, lease the property. So the
- 12 Government could have been -- and this is my
- 13 understanding of the allegations -- holding these
- 14 negotiations over his head to get him to consent to sign
- 15 all these things, and at some point he realized, like,
- 16 this is never going to happen. I'm done. And how is
- 17 that not -- that misrepresentation not enough to void
- 18 these consent signings?
- 19 MR. CHELLIS: We don't believe that the ongoing
- 20 negotiations between the parties necessarily negates the
- 21 defense, and we feel that it falls outside of the scope
- 22 of this -- of consent, of this argument, and so that
- 23 would be something that can be addressed at some later
- 24 point, but we don't believe that the Court needs to go
- 25 there to reach the conclusion that there was consent.

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1
             So we believe that the ongoing negotiation -- you
 2
    know, I can speak to that at some later point.
                                                     It's not
    part of the record, but just for the Court's interest in
 3
 4
     this issue, there were good faith negotiations between
 5
     the parties. There were appraisals exchanged, not just
 6
     Plaintiff's appraisal, but two appraisals by EPA, done
 7
     at EPA's expense.
8
             So the negotiations that did occur, that were
9
     ongoing while these consent agreements were validly
     signed, not coerced, that good faith negotiation
10
11
     occurred, but, you know, the EPA was fully invested
     in reaching some sort of settlement at that point, and
12
13
     it simply didn't occur because Plaintiff wasn't happy
14
    with the numbers that those appraisals were offered at.
             THE COURT: Well, that's what I'm struggling
15
16
    with, is -- and I don't want to start going down the
     road or tainting me with regard to what numbers were
17
    negotiated, but we're at the motion to dismiss phase.
18
19
             MR. CHELLIS: Um-hum.
20
             THE COURT: Plaintiff is arguing that I signed
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these documents because misrepresentations were made to
me about a leasing agreement that was going to be
executed. If I accept that as true, as I must, how does
the Government say that consent is not voided, because
consent was derived, according to Plaintiff, based upon

1 misrepresentations. He may have signed the documents,

- 2 but there were all these other conversations that were
- 3 happening, and the problem that I'm struggling with is
- 4 the Government is asking me to throw this claim out
- 5 based upon the smallest and thinnest of records
- 6 possible. You talk about negotiations and, you know, we
- 7 could flush this out, like, why aren't we flushing this
- 8 out before you ask the Court to rule on it and dismiss
- 9 claims?
- 10 MR. CHELLIS: We can only take, you know, the
- 11 four corners of the document, and we do have that in the
- 12 record and it does show consent for this particular
- 13 activity. It's explicitly clear, and Plaintiff isn't
- 14 disputing that. What Plaintiff is disputing is that
- 15 there was some form of coercion, and to meet that --
- 16 THE COURT: And misrepresentation.
- 17 MR. CHELLIS: -- but to meet that -- you know,
- 18 right, but the Plaintiff has to make a showing that
- 19 there was some sort of coercion and misrepresentation,
- 20 and Plaintiff has not pled that sufficiently, but there
- 21 is no -- there is nothing alleged in terms of
- 22 misrepresentation. The bare assertion that there was
- 23 misrepresentation, sure, but it does not sufficiently
- 24 plead misrepresentation.
- 25 THE COURT: But doesn't that go to the four

- 1 corners of the complaint and what the pleading
- 2 requirements are to put the Government on notice as to
- 3 what the claims are? And here Plaintiff is claiming you
- 4 secured my consent through misrepresentation. The
- 5 Government is now on notice.
- 6 I'm struggling because you're asking the Court to
- 7 hold Plaintiff to a standard in a pleading that I don't
- 8 think is required, and so my question is whether or not
- 9 misrepresentation, in and of itself, is not enough to
- 10 establish duress or coercion.
- 11 MR. CHELLIS: I guess I'm struggling with this
- 12 because I'm not seeing where Plaintiffs are pleading
- 13 misrepresentation sufficiently enough to get through
- 14 this initial stage. Even consent vitiates takings
- 15 liability, that's our position, and they have not shown
- 16 a sufficient and requisite level of misrepresentation or
- 17 coercion or duress under the standards of this Court,
- 18 and that would be our position as far as consent goes.
- 19 THE COURT: Okay. Thank you, Counsel.
- 20 MR. CHELLIS: And I believe we briefed the issue
- 21 of signatures, so I'm not going to touch on that unless
- 22 it comes up later, but I believe that covers it as far
- 23 as -- as far as the questions that the Court had in
- 24 terms of consent.
- 25 THE COURT: Okay.

- 1 MR. CHELLIS: Thank you.
- 2 THE COURT: Anything else?
- 3 MR. CHELLIS: That's it.
- 4 THE COURT: Thank you, Counsel.
- 5 MS. HAGEMAN: Your Honor, thank you.
- 6 Mine is going to be a bit of a scattershot to try
- 7 to address the issues that have been raised today by
- 8 both you as well as opposing counsel. A couple of
- 9 things that I just want to throw out there that I have
- 10 taken notes of that I think are very important, just to
- 11 make sure that I clarify the record.
- We're not talking about rogue actions.
- 13 Mr. Griswold, who worked for the EPA, was onsite on the
- 14 4th and the 5th of August as EPA's representative. All
- 15 of the actions that took place on those two days at the
- 16 Gold King Mine were at the behest of, pursuant to the
- instructions of Mr. Griswold, who was employed by EPA to
- 18 do the very thing that he was doing.
- 19 Whether there was a Mr. Way who was in the office
- 20 and said don't do this that day, wait until I get back
- 21 because I want to watch it happen, too, or whatever it
- 22 may be, is entirely irrelevant to where we are today.
- 23 This entire project was run by the EPA.
- 24 We can look at Environmental Restoration as
- 25 nothing more than a backhoe -- and I don't mean to

1 insult anybody and call them a piece of equipment -- but

- 2 that's what they were. They were there at the behest of
- 3 the EPA to do the project that they did, which was to
- 4 breach the portal of the Gold King Mine.
- Now, one of the things that has been raised by
- 6 the Government is the claim that we have not -- let me
- 7 find the information here -- that they claim that we
- 8 have not adequately -- that this is a tort and that we
- 9 have not adequately pled or asserted that the
- 10 invasion -- the flooding is what we're talking about
- 11 now -- is the direct, natural, or probable result of an
- 12 authorized activity and not the incidental or
- 13 consequential misery inflicted by the action.
- 14 All of the things that we have laid out is
- 15 exactly that. What we have laid out, Your Honor, is all
- 16 of the reasons as to why this was the direct and natural
- 17 result of the decisions that they made that day.
- 18 Everything they did was wrong, but they made them
- 19 anyway. They intended to do what they did. They
- 20 intended to breach the Gold King Mine.
- Yeah, did they create a catastrophe? Well,
- 22 that's why we're here seven years later. No question it
- 23 created a catastrophe, but they intended to do what they
- 24 did, and by "they," I mean the EPA. So when opposing
- 25 counsel talks about "they," he wants you to believe that

- 1 Mr. Griswold and Environmental Restoration really have
- 2 nothing to do with the EPA, but that's not the facts of
- 3 what we were dealing with.
- 4 The reason we put the detail into our complaint
- 5 that we did is to make it clear that they knew or should
- 6 have known that what they were doing was going to be
- 7 really bad, and it was. That doesn't turn it into a
- 8 tort. What it does is they knew that what they were
- 9 doing was going to create the catastrophe for Mr. Hennis
- 10 that, in fact, occurred.
- 11 So I want to make very clear that, in fact,
- 12 that's why we pled that information, why we included it
- 13 in the complaint. It was the EPA that made those
- 14 decisions, and, again, that's specific to the flooding
- 15 issue itself.
- 16 THE COURT: And I understood Mr. Hennis'
- 17 allegations to be Mr. Way may have said don't do this,
- 18 but Mr. Griswold said go ahead and do this. The
- 19 contractor did, in fact, do this, and, therefore,
- 20 according to the complaint, that was the natural and
- 21 probable consequence.
- MS. HAGEMAN: That's exactly right.
- 23 THE COURT: So -- and that's why I was asking
- 24 government counsel about authority issues, you know, and
- 25 if I am unclear as to what these gentlemen's actual

- 1 positions were or their authorities, but that is not for
- 2 a decision to be made today. It might be a motion for
- 3 summary judgment down the road of Mr. Griswold and/or
- 4 Mr. Way possessed or lacked the requisite government
- 5 authority to authorize a specific act.
- 6 MS. HAGEMAN: That's correct, and we will be
- 7 presenting evidence on that, Your Honor, but it doesn't
- 8 go into the complaint, as you just noted a moment ago.
- 9 There was another question that was raised during
- 10 the course of your questioning or when you were laying
- 11 out some of the legal issues, and that included we have
- 12 an allegation in there that they could have -- "they"
- 13 being the EPA, the United States -- could have
- 14 constructed this water treatment facility on BLM land,
- 15 and I think that the Court had a question about, well,
- 16 would that make any sense? That would make it further
- 17 away from the mine. That might create a different issue
- 18 with the pipeline and those sorts of things.
- 19 Again, this goes back to the intentional taking
- 20 of our client's property, and it also goes ultimately to
- 21 the value of this property, so that's part of the reason
- 22 that we put that information in there. And then also
- 23 you'll notice that the United States continues to come
- 24 back at Mr. Hennis and say, well, they didn't say that
- 25 our actions were unreasonable. It wasn't unreasonable

- 1 to build this water treatment facility on Mr. Hennis'
- 2 property. And, again, when we go to trial in this case,
- 3 Your Honor, I think we will show that it was
- 4 unreasonable, and there's a couple of reasons why.
- 5 If you look at the photographs that we presented
- 6 to you today --
- 7 THE COURT: And for the record, they will be
- 8 admitted without objection from the Government. I meant
- 9 to do that earlier.
- 10 MS. HAGEMAN: Thank you.
- 11 The very first photograph that's there, if you
- 12 look on the right-hand said, you will see a county road.
- 13 The BLM land is near the end of that photograph towards
- 14 the -- what you're looking at is essentially towards the
- 15 west on that photograph. The BLM is on the other side
- 16 of Mr. Hennis' property. What you're seeing in that
- 17 photograph is the nature of part of the United States
- 18 footprint that is now on Mr. Hennis' property. This
- 19 doesn't show the entire footprint related to that water
- 20 treatment facility. This is only part of it, and it
- 21 demonstrates the magnitude of the taking that we're
- 22 talking about.
- 23 Pipeline number one would have been buried, could
- 24 have gone right down along that county road, and
- 25 Mr. Hennis' property would have been able to stay intact

1 rather than to have this kind of a situation put on it.

- 2 So when we come to the reasonableness and the question
- 3 being, well, maybe it could have -- there wouldn't have
- 4 been a reason to put it on BLM land, again, these are
- 5 questions of fact for trial. They don't have relevance
- 6 here.
- 7 I just wanted to clarify that because it was a
- 8 question that was raised earlier in the proceedings
- 9 today as to what relevance at all does the BLM land
- 10 have, and that's one of them right there.
- 11 THE COURT: So can I ask, I see in this
- 12 photograph there is a tanker truck and a -- I'm calling
- it a metal shed, but I'm sure that it's a lot bigger
- 14 than a shed -- and then some sort of an arced-shaped
- 15 building, and you said this is a partial footprint. So
- 16 are there other buildings?
- MS. HAGEMAN: Back behind me where I'm standing
- 18 is -- are other areas where they have been drying some
- 19 of the stuff that continues to be -- that they're
- 20 treating. So this is just part of the area. This is
- 21 part of Mr. Hennis' property. This is the water
- 22 treatment facility here. You've got the Quonset hut,
- 23 and then this is the equipment from the EPA.
- 24 THE COURT: Okay. So the structures, the actual
- 25 physical buildings that I see are the facility in its

1 entirety, but I understand that there are those settling

- 2 pools, and those are the -- are surrounding other areas
- 3 of the property, because the record is unclear, too, how
- 4 many settling pools are there, how much of the property
- 5 does it cover, obviously all questions of fact, but I'm
- 6 trying to get a sense of the overall footprint, and my
- 7 question is, are these -- is this the nature and extent
- 8 of the buildings and the structures that are on the
- 9 Gladstone property?
- 10 MS. HAGEMAN: For the most part. There might be
- 11 some fencing behind me, but for the most part, that's
- 12 exactly what that is.
- 13 THE COURT: Okay.
- MS. HAGEMAN: But it continues to grow, so --
- 15 over time, and, again, that's just to give you an idea
- of the situation out there on the ground.
- 17 THE COURT: And where is the mine?
- 18 MS. HAGEMAN: Behind me. So if I'm looking west
- 19 as I take this photograph, it's up on the -- it's up on
- 20 the mountain behind me.
- 21 THE COURT: Okay.
- MS. HAGEMAN: You take a road up to the other
- 23 side of Bonita Peak, and it is right up there
- 24 (indicating) if you're looking. So it's -- it's back
- 25 behind the person taking the photograph there.

- 1 So some other things that I think are very
- 2 important, we've talked quite a bit about consent, and
- 3 here was the situation that Mr. Hennis was confronted
- 4 with, a couple of things, and if you read the letter
- 5 from November of 2015, I think it's very clear. It's
- 6 bolded on the last page, and it -- Mr. Hennis had two
- 7 options, and from the United States' standpoint, it was
- 8 very simple. Heads, we win. Tails, you lose.
- 9 You either agree to allow us to continue to
- 10 operate a water treatment facility that we built on your
- 11 property without your knowledge or consent, or we'll do
- 12 it anyway, and in that event, we're going to charge you
- 13 \$59,000 a day. So either way we're going to be
- 14 operating this water treatment facility here.
- 15 THE COURT: Right. And to my point, Mr. Hennis
- 16 could have marched into Federal District Court in
- 17 Colorado and said, "I want a TRO, I want a preliminary
- 18 injunction, stop the Government from invading my
- 19 property."
- 20 MS. HAGEMAN: And from a -- from the standpoint
- 21 of what he could have done, I don't necessarily disagree
- 22 except for this: Mr. Hennis, from the beginning,
- 23 attempted to work with the EPA to find a resolution to
- 24 all of this, and that's why it goes to a question of
- 25 fact, and I'm not bringing that in because I think it's

1 inappropriate at the time of a motion to dismiss to go

- 2 into all of that detail.
- 3 Mr. Hennis was not trying to fight with the EPA.
- 4 All he was trying to do was be compensated. He
- 5 recognized that there was an emergency situation. When
- 6 he heard about this, he wasn't even onsite. He heard
- 7 about this, and it's like, "Oh, my goodness, gracious,
- 8 what have they done to the Gold King Mine?" He rushes
- 9 up there and he's, like, "Oh, yeah, you can use my
- 10 property for an emergency purpose. Stay away from the
- 11 Herbert Placer, " which is what you're seeing in this
- 12 photograph right here, "stay away from that."
- 13 THE COURT: What was that? I'm curious.
- 14 MS. HAGEMAN: Because he wanted to keep it intact
- 15 and use it for the other purposes that we talked about.
- 16 He was concerned that the EPA was going to create an
- 17 environmental disaster. We have included that in the
- 18 complaint, and for goodness sakes, they ultimately did.
- 19 But he said, "Yeah, whatever we need to do, we'll help.
- 20 You can temporarily use my property. Let's see what we
- 21 need to do to address the emergency that they're talking
- 22 about."
- There is no question that for a period of time
- 24 there was that consent, and he continued to try to work
- 25 with the EPA, and he signed the consent documents, but

1 as you've indicated, we have also made allegations about

- 2 misrepresentation. Now, not only was the
- 3 misrepresentation in relation to the scope of the 2011
- 4 agreement that -- or administrative order that had been
- 5 imposed against him -- and as we clarified earlier, that
- 6 administrative order did not include the Herbert
- 7 Placer -- but even in their letter from November of
- 8 2015, they implied that it did.
- 9 Did he have counsel? Yes, he did. There is no
- 10 question. We are not objecting to that. But also, as
- 11 counsel, I know that I work with clients all the time
- 12 and say, "Let's work with the other side and see if we
- 13 can find some way to reach a resolution. You don't want
- 14 to run off to court." There's a lot of reasons we don't
- 15 want to do that.
- But here we are seven years later, and the EPA
- 17 went out there, they not only blew out my client's Gold
- 18 King Mine -- that's not part of this case -- but they
- 19 flooded his property, came in and constructed a water
- 20 treatment --- a \$2.3 million water treatment facility on
- 21 his property, and they never paid one dime in rent.
- 22 They never paid him one dime to use his property in
- 23 7 1/2 years.
- Now, I read the Fifth Amendment to the United
- 25 States Constitution, and to me there is absolutely no

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1 question whatsoever do we have an unconstitutional
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- 2 taking, and I believe that today that was admitted. I
- 3 believe that one of the things that we have is that the
- 4 Defendants have now conceded that Mr. Hennis did not --
- 5 they do not claim that he gave consent past 3/1/21.
- 6 would argue it's December 31st, 2020, and we can argue
- 7 that, and if we need to argue that today, I'm prepared
- 8 to do it --
- 9 THE COURT: Well, is that argument based on the
- 10 fact that in November of 2020 the Government alleges
- 11 that Mr. Hennis gave them consent until the end of
- 12 February 2021, and Mr. Hennis is saying that that is
- 13 part of the misrepresentation and coercion campaign?
- MS. HAGEMAN: Not part of the misrepresentation
- 15 and coercion necessarily, but as of January 6th, they
- 16 said we're done working with you anymore, and they filed
- 17 the administrative action, and at that point in time,
- 18 they took his property.
- 19 At that point in time, there's no question
- 20 whatsoever that they took his property for purposes of
- 21 the -- of the operation -- continued operation of the
- 22 water treatment plant. So what I'm saying is although
- 23 they have filed a very broad and all-encompassing motion
- 24 to dismiss, I believe that even they have conceded today
- 25 that there is no way that this Court could dismiss Todd

1 Hennis' claim about the taking associated with the water

- 2 treatment facility, its construction and operation.
- What we're battling over a little bit may be
- 4 dates, and that's where the question of consent comes
- 5 in, but I still believe that that's a question of fact
- 6 that has to be decided after we've had the opportunity
- 7 to do discovery and ask the very questions and establish
- 8 the very facts that we've talked about today.
- 9 So I think that -- I don't believe that this is a
- 10 terribly complicated situation that we're in. What has
- 11 complicated things is that for some odd reason the
- 12 United States Government, after taking my client's
- 13 property, squatting on his property for seven years, and
- 14 finally saying enough is enough, even they have admitted
- 15 that's what he should have done from the beginning.
- 16 He should have run to court. He should have come
- 17 to you. He should have come to the Court of Claims and
- 18 said, "You are taking my property," and yet when he does
- 19 that, what do they do? They file a motion to dismiss
- 20 and say, "You know, sorry. It was an emergency."
- 21 And so here we are in August of 2022 arguing over
- 22 something that they said, "Well, we could have argued
- over this seven years ago." That isn't where we were.
- 24 The fact is we have got an unconstitutional taking
- 25 related to the flooding. We could argue that that's

- 1 temporary, but we've got now what I believe is a
- 2 permanent taking of his property with the water
- 3 treatment facility that they have out there, and I
- 4 believe that today the United States Government has
- 5 conceded that they have taken his property as of, again,
- 6 I would argue no later than December 31st, 2020.
- 7 THE COURT: Let me stop you there because you
- 8 were very careful with your words the last time you
- 9 talked about the Government's concession. What I
- 10 understand the Government's concession is, after March
- 11 1st of -- starting on March 1st, 2021, that the consent
- 12 issue is no longer, and also of that date -- as of that
- 13 date or earlier, 2017, the necessity doctrine is off the
- 14 table.
- 15 The Government said that it does have an
- 16 alternative and other defenses, some on the issues of
- damages, but they have conceded that the issues of
- 18 consent and necessity all are gone as of March 1st,
- 19 2021.
- 20 MS. HAGEMAN: According to them. I would argue
- 21 that it was earlier than that.
- 22 THE COURT: Yes, and I get that, but I just want
- 23 to make sure that I'm capturing any concessions by the
- 24 Government, because the first time you were
- 25 extraordinarily accurate -- you were accurate in

1 describing it. This time you said that they conceded a

- 2 taking, and they are not conceding a taking. They are
- 3 conceding certain defenses don't apply after certain
- 4 dates.
- 5 MS. HAGEMAN: Okay, and I think that is
- 6 absolutely a fair clarification, and as far as going to
- 7 the emergency, I think something else that's extremely
- 8 important to clarify is that this is another area where
- 9 I believe that the United States has been intentionally
- 10 vague, and that is to try to argue that the 3 million
- 11 gallons and 800,000 pounds of heavy metals, that is what
- 12 created the emergency, which provides them a defense to
- 13 the takings claim. That happened before they did
- 14 anything.
- That's what happened when they blew out the Gold
- 16 King Mine, and one of the things that we will be
- 17 presenting when we go to trial on this case are videos
- 18 that show what the EPA did when they took out the portal
- 19 to the Gold King Mine. So even in their emergency
- 20 defense, I want to make it very, very clear -- and I
- 21 think it's extremely important -- that, again, on a
- 22 motion to dismiss it would be inappropriate to dismiss
- 23 this case based upon the fact that they may have a
- 24 defense of an emergency.
- 25 The case law is very, very clear. That is

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1 fact-specific, and it can only be resolved either
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- 2 through a trial or on a motion for summary judgment as
- 3 you have -- as you have so obviously raised and pointed
- 4 out, but I do want you to understand that it was --
- 5 their construction of this water treatment facility and
- 6 their operation was this was not to remediate the
- 7 disaster that they created on August 4th and 5th, 2015,
- 8 in relation to the 3 million gallons and the 800,000
- 9 pounds.
- They had the opportunity over a three-month
- 11 period to decide where to site it, where to locate it,
- 12 what kind of amenities were there that were -- that
- 13 would be necessary to operate it, and that's another
- 14 reason why we raised the issue of the BLM lands being in
- 15 the vicinity, because it wasn't necessary. It was not
- 16 necessary to take my client's property to construct this
- 17 water treatment facility. While they needed to build a
- 18 water treatment facility, there was no emergency that
- 19 required them to take my client's property to do it.
- 20 THE COURT: Right, but you get my point earlier
- 21 of if they built the water treatment plant on your
- 22 client's property or a neighboring property and put
- 23 pipes in on your client's property, your client would
- 24 still have a takings claim.
- MS. HAGEMAN: Absolutely.

1 THE COURT: The Government installs cable wires

- 2 and there's a takings claim there.
- 3 MS. HAGEMAN: And I don't disagree with that at
- 4 all and I appreciate that clarification. No matter how
- 5 small, it's still a takings, and I agree with that, but
- 6 it wouldn't have been nearly as destructive to my
- 7 client's property as it has been.
- 8 THE COURT: I want to touch on the emergency for
- 9 the moment. You talked about the cleanup, and this was
- 10 an environmental catastrophe by all accounts, and so
- 11 when the Government has to come in and do HAZMAT
- 12 cleanup, I understand that the initial blowout -- it's
- 13 almost as if, you know, a fire comes in and destroys a
- 14 house or part of a house or just a little bit of a
- 15 house, but then when the firemen come in and spray water
- 16 everywhere, it's the water damage, and then correcting
- 17 and fixing and cleaning up that water damage takes
- 18 weeks, months, if not years.
- 19 It's not the initial blowout of all of this
- 20 sludge. The sludge seeps into the land, and that's got
- 21 to be cleaned up, so -- and it seeps into the water, and
- 22 clearly this overwhelmed the Cement Creek and into the
- 23 San Juan River, and so that wasn't going to be cleaned
- 24 up in a matter of days, weeks, or months. That's going
- 25 to take years.

- 1 So I don't want to get lost in the -- this 800
- 2 million pounds of minerals came rushing out and it moved
- 3 on and that's over, and why was the Department -- why
- 4 was the EPA even there cleaning up because the stuff was
- 5 gone? It wasn't. It had seeped into the land.
- 6 MS. HAGEMAN: So -- and I get -- I will agree to
- 7 the extent that those are all questions of fact, and
- 8 that's why it would be inappropriate to dismiss this
- 9 case based upon the concept of necessity or emergency,
- 10 and, again, it's another reason as to why we point out
- 11 that there were other avenues available.
- 12 So if you're dealing with a fire and that fire is
- 13 barrelling down towards a town and you've got a strip of
- 14 land between the town and the fire, that's going to be
- 15 the only strip of land you're going to be able to do
- 16 your back-burning or whatever it may be, covering it
- 17 with foam, retardant, whatever it might be. That isn't
- 18 necessarily the situation we were dealing with, and that
- 19 becomes a question of fact.
- 20 THE COURT: So is it fair to say that the
- 21 doctrine of necessity came into play at some point?
- 22 There is a dispute between the parties as to when it
- 23 ended, because everyone agrees that on November -- I'm
- 24 sorry, August 4th or 5th -- the 5th, I believe, was the
- 25 breach -- of 2015, that initial breach triggered

1 necessity of the EPA to come in and clean this thing up.

- 2 Now, whether or not the EPA can legally invoke the
- 3 necessity doctrine because they caused the emergency --
- 4 MS. HAGEMAN: That's right.
- 5 THE COURT: -- is one question. The second is if
- 6 they can, in fact, invoke it, how long did that
- 7 necessity last, much like if your client consented --
- 8 and I understand that he did consent at some point to
- 9 some things -- so defining the nature and scope of his
- 10 consent is a factual issue that needs to be explored,
- 11 but the issue of consent is out there, the issue of
- 12 necessity is out there, and the issue of emergency is
- 13 out there.
- 14 And so -- and obviously the issue of tort is out
- 15 there, but I think that that's now at least in part off
- 16 the table because we have clarified that your client is
- 17 not alleging a taking for the breach --
- 18 MS. HAGEMAN: No.
- 19 THE COURT: -- but it is the fallout, what we are
- 20 calling the flooding, and then the occupation.
- 21 MS. HAGEMAN: That's exactly correct, and
- 22 everything that you have stated there is 100 percent
- 23 accurate, but what I -- that's where -- that's why we
- 24 get to do discovery. That's why we need to do
- 25 discovery, because the extent of the emergency, whether

- 1 the response was reasonable, whether there were
- 2 alternatives available to the EPA, but they really liked
- 3 my client's land and thought, "You know, that looks
- 4 awfully good over there, I think we'll take that one
- 5 instead of going in and using the BLM land" --
- 6 THE COURT: Well, I see the allure of the cement
- 7 pad was already there, and we know that workers were
- 8 already working in that particular area, so why not
- 9 build it there from the EPA's perspective?
- 10 MS. HAGEMAN: And I do, but that's also why they
- 11 owe my client money, because then they took that,
- 12 admittedly so, for purposes of responding to the
- 13 emergency or the catastrophe that they created and the
- 14 ongoing situation out there on the ground. So that is
- 15 the classic example of an unconstitutional takings if
- 16 they refused to compensate my client for the use of that
- 17 property or for the taking of that property.
- 18 And then again, I think that we -- we are both
- 19 landing on the same issue, which is the long-term
- 20 cleanup. It's not an emergency. It's clear that,
- 21 again, as of January 2017 -- and I haven't seen that
- 22 document or had an opportunity to study it yet -- even
- 23 the EPA is saying it was not an emergency situation out
- 24 there. So, again, there's no defense to the takings
- 25 claim even by -- from their standpoint even if the

1 emergency or necessity doctrine applied, which I'm not

- 2 saying that it does, but even by their analysis.
- 3 And then also I would argue that the EPA can't
- 4 lower its costs and efforts by transferring those costs
- 5 to the Plaintiff. So, again, looking at that concrete
- 6 pad, looking at the land, looking at the amenities that
- 7 it had, they don't -- the United States doesn't get to
- 8 say, well, we can go ahead and take that because it's an
- 9 emergency, because that's going to make our costs lower
- 10 than if we went and built on our own property, but,
- 11 again, these are all questions of fact.
- 12 So the last thing that I want to come down to
- is -- there are just a couple of other points that I
- 14 think are really important to make. My client did
- 15 say -- he finally said enough is enough after attempting
- 16 to work with the EPA for seven years. He finally said
- 17 enough is enough, and he's filed this lawsuit.
- 18 And as I have made very clear and that we have
- 19 pled in our briefs, I think that the briefs lay this
- 20 out, and I think the complaint lays this out. You know,
- 21 one of the things that I did in drafting this complaint
- 22 was I didn't want to fight over a lot of the things of
- 23 whether we had adequately pled a complaint against the
- 24 EPA. We all know what the standard of pleadings is. I
- 25 believe that our complaint was 40 pages, laying out in

- 1 great detail what happened and what Mr. Hennis has
- 2 suffered as a result.
- 3 And instead of working and coming in and saying,
- 4 well, okay, let's go through discovery and see if you
- 5 can meet your burden of proving all of this, we are just
- 6 going to come in and we are going to file a motion to
- 7 dismiss, and the reality is is that this is the way that
- 8 the EPA and the Federal Government have treated
- 9 Mr. Hennis from the beginning.
- 10 They blew out his mine. They flooded his
- 11 property. They took his property. They built an
- 12 enormous water treatment facility. They have been
- 13 operating it for seven years. At no time have they ever
- 14 treated him with the respect that he deserves or
- 15 addressed the problems that they themselves created, and
- 16 this is just another example of that, having to come
- 17 in and -- and we're happy to go do discovery. We're
- 18 happy to go take depositions and find out what authority
- 19 Mr. Griswold had and Mr. Way had.
- 20 We have gotten some of that information. We know
- 21 what they did out there, and none of what they did was
- 22 good, and yet here we are trying to go forward with a
- 23 case where Mr. Hennis could finally get some relief for
- 24 the taking of his property, and here we are fighting
- over things that they've even had to admit today weren't

- 1 exactly correct in the briefs that they filed.
- 2 So you can probably tell I'm a little bit
- 3 frustrated because I don't think that this is the way
- 4 that the Government ought to treat people, and so I
- 5 would request, with all respect, Your Honor, that their
- 6 motion to dismiss be denied, that we be allowed to go
- 7 forward with discovery and prove our case, and that we
- 8 finally get some relief for Mr. Hennis for what he has
- 9 suffered over the last seven years.
- 10 THE COURT: And to that point, I'd like you to
- 11 touch on damages for a moment, and, in particular, the
- 12 consequential damages, and I understand that Mr. Hennis
- 13 would like to build up the property for use by the local
- 14 ski resort -- and maybe even sell it to the ski resort,
- 15 I don't know -- but this Court cannot grant such relief.
- 16 MS. HAGEMAN: And maybe that was a mistake on my
- 17 part of not clarifying that better. We are not seeking
- 18 consequential damages. We have included that
- 19 information so that when we get to the issues of
- 20 appraisals and the value and the use of this property,
- 21 we have documented and put a marker in the sand as to
- 22 how this property has been historically used and how it
- 23 was intended to be used if they hadn't created the
- 24 disaster that they created.
- We're not seeking a compensation that is separate

- 1 and specific for consequential damages. We're seeking
- 2 that Mr. Hennis be paid the value of the property, and
- 3 all we're looking at is all of the bundle of the sticks,
- 4 the water rights, the development rights, the mineral
- 5 rights. All of that goes into the value of what this
- 6 property is, and, again, that's what we'll prove at
- 7 trial, is what the value of this property is. We're not
- 8 asking for anything other than the opportunity to do
- 9 that, and that's the kind of information that we would
- 10 be presenting.
- 11 THE COURT: Okay. Thank you, Counsel.
- 12 MS. HAGEMAN: Thank you.
- 13 THE COURT: Before you -- I want to ask the court
- 14 reporter if she's okay.
- THE REPORTER: Yes, I'm fine.
- 16 THE COURT: I will ask counsel for the United
- 17 States to come back up.
- 18 MR. CHELLIS: And I don't want to take up too
- 19 much of the Court's time, but I did want to touch on a
- 20 few things that were brought up in response by opposing
- 21 counsel. I want to clarify the activity that occurred
- 22 on August 4th in terms of the scope of the project. The
- 23 project was not to breach the Gold King Mine and release
- 24 3 million gallons of untreated acid mine drainage. You
- 25 know, the project was an assessment project. That was

- 1 the point of the project as it was dictated and
- 2 instructed by Mr. Way. What was carried out on August
- 3 5th is quite different from what was instructed and what
- 4 the point of the project was. So I just want to clarify
- 5 that.
- There was no intent to breach the mine portal,
- 7 obviously. You know, the direct natural and probable
- 8 result of that work is not the release of millions of
- 9 dollars of untreated acid mine drainage. That was not
- 10 the purpose of the project as instructed. It might have
- 11 been carried out differently on August 5th, but that's
- 12 not what was instructed by Mr. Way.
- 13 THE COURT: Right, and I don't think Mr. Hennis
- 14 is arguing that Mr. Way directed the contractor to blow
- 15 up the mine or that he told them not to do it and
- 16 Mr. Griswold came in the next day and said to blow up
- 17 the mine. I mean, a kind of simple analogy would be
- 18 holding a giant water balloon and Mr. Way saying, "Don't
- 19 touch it, " and Mr. Griswold saying, "Just put a little
- 20 pin in it and see if you can not get more than a drop of
- 21 water out, " and the thing just exploded.
- 22 Putting a pin in a balloon and having it pop is a
- 23 natural consequence of that action, and I -- my
- 24 understanding of the complaint in its most simplistic
- 25 form is that, that Mr. Griswold came in and gave

- 1 different instructions than Mr. Way had given -- right
- or wrong, and clearly, at the end of the day, they were
- 3 wrong -- and the instructions -- and we don't know what
- 4 those instructions were -- caused this catastrophe.
- 5 MR. CHELLIS: Well, we do know what those
- 6 instructions were as alleged in the complaint in the
- 7 sense that it says that Mr. Way said to do X, Y, and Z,
- 8 and it alleges that instead of doing those things, they
- 9 did these other things, so the failure --
- 10 THE COURT: Right, but Mr. Way was away on
- 11 vacation. It was Mr. Griswold who was in charge on the
- 12 scene that day, and we don't know what Mr. Griswold told
- 13 everyone. And as I said earlier, Mr. Griswold could
- 14 have said, "Disregard what Mr. Way told you. I am in
- 15 charge, and I am telling you to dig, " and that's what
- 16 happened, but -- well, I'm sorry, we don't know exactly
- 17 what happened, but according to the complaint, that play
- 18 out of the facts is possible.
- 19 Mr. Hennis was not there. All Mr. Hennis knows
- 20 is that on the 4th, he knows by information and belief
- 21 that Mr. Way said don't dig. The next day Mr. Griswold
- 22 gave some directives, and it wasn't, as far as we know,
- 23 "Listen to what Mr. Way said." It was do something, and
- 24 the contractors breached the mine, and the factual issue
- 25 is what instructions Mr. Griswold gave, whether or not

- 1 those instructions were followed, and whether or not
- 2 what was followed was a natural or -- caused the breach
- 3 of the mine.
- I don't have anything in front of me that answers
- 5 any of those questions. I have allegations that I must
- 6 accept as true.
- 7 MR. CHELLIS: Correct. And I guess the point
- 8 that I'm trying to make is that, yes, the allegations in
- 9 the pleading identify Mr. Way as the lead -- it says
- 10 "lead" -- and then there's -- he has a certain set of
- 11 instructions that he gives prior to his taking leave,
- 12 and those instructions are explicit, and yet contrary to
- 13 those instructions, Mr. Griswold, per the complaint, and
- 14 those who were present that day referred -- yeah, those
- 15 who were present that day acted contrary to those
- 16 instructions.
- 17 THE COURT: Yes, exactly, and the questions are,
- 18 was -- and I pointed these out earlier -- was
- 19 Mr. Griswold -- what was the level of his authority in
- 20 Mr. Way's absence? I don't know based upon the
- 21 complaint and the description, which I am asked to
- 22 accept as true, that he was the foreman or the person in
- 23 charge, and that means that -- the person in charge
- 24 means authority.
- 25 Now, the Government may come back and say that he

- 1 was -- that Griswold was Way's assistant and had no
- 2 independent authority and his sole responsibility was to
- 3 carry out Mr. Way's orders. That may all well be true,
- 4 but it is not in the record today, and that is why I
- 5 keep pressing this issue over and over again.
- 6 And I understand that the Government's position
- 7 is probably going to be at the end of the day that
- 8 neither Mr. Way nor Mr. Griswold were authorized to
- 9 direct anyone to breach this mine, especially given the
- 10 fact -- and I think this is in the complaint -- that
- 11 Mr. Way already scheduled the Army Corps of Engineers to
- 12 come examine the mine.
- So the complaint is clear that Mr. Way did not
- 14 want this mine to be breached. We don't know what
- 15 Mr. Griswold did. We just know that he didn't follow
- 16 Mr. Way's instructions. And we also don't know what
- 17 level of authority or what actual position Mr. Griswold
- 18 had, which is why I keep pressing this issue of how is
- 19 this not better left for summary judgment than a motion
- 20 to dismiss, because for me to dismiss now would require
- 21 me to adopt the Government's facts that are not in
- 22 evidence.
- MR. CHELLIS: I understand the Court's position.
- I did want to touch on exactly what the
- 25 Government's position is in terms of liability beginning

- 1 with March 1st, 2021. We are not conceding all
- 2 liability beyond that point. We're preserving certain
- 3 arguments that go to a special benefits defense and
- 4 offset. So we are not conceding all liability
- 5 past March -- you know, past February 28, 2021. We're
- 6 simply saying that our consent argument ends there, and
- 7 that's it.
- 8 THE COURT: Right, and necessity ended in 2017.
- 9 MR. CHELLIS: Correct.
- 10 THE COURT: Right. And I believe that
- 11 Ms. Hageman and I had an exchange that we agreed on
- 12 that, that necessity comes in unless the Government's
- 13 precluded as a matter of law from raising it because
- 14 they caused the breach, and consent may or may not come
- in -- or actually comes in at some points, depending on
- 16 whether or not coercion, duress, or misrepresentations
- 17 come in to play -- and emergency and police powers come
- 18 in at certain points.
- 19 I think what the parties disagree on is when they
- 20 end. I think everyone agrees that as soon as the breach
- 21 happened, you had an immediate consent, you had an
- 22 immediate emergency and necessity and police power, but
- 23 at some point they end. The Government concedes that
- 24 after January of 2017, the emergency ends. After March
- 25 1st, or on or after March 1st of 2021, consent ends for

- 1 the Government.
- 2 Mr. Hennis says that it ended before that, but
- 3 that's a factual issue or an issue of duress,
- 4 misrepresentation, and coercion that the Court may or
- 5 may not be able to decide today based upon the legal
- 6 arguments advanced.
- 7 MR. CHELLIS: Correct.
- 8 THE COURT: And there are also issues of damages
- 9 and the nature and extent of what is recoverable in this
- 10 case, but I understand now that Mr. Hennis is
- 11 effectively conceding that he cannot recover the amount
- 12 of money he would have sold the property for to an
- independent developer for the ski resort and/or if he
- 14 had developed the property himself with condominiums or
- 15 some other spa, how much money he would have raked in
- 16 over the years.
- 17 Mr. Hennis has just -- not just -- but Mr. Hennis
- 18 is arguing those facts to support the valuation and the
- 19 fair market value of the property to better assess what
- 20 he claims the Government took, and once we figure out
- 21 what the periods were -- or period -- of actual taking,
- 22 we will assess the amount of damages based upon I quess
- 23 his heavily litigated valuations and appraisals by
- 24 experts as to the value of the property.
- Now, one issue that I would also like to call

- 1 Plaintiff's counsel up again after you're done to talk
- 2 about is the rental value versus the damage to the
- 3 property and whether or not Mr. Hennis is seeking both
- 4 of those, because it's the \$11,000 a month and the \$3
- 5 million in damages. That's one issue that we didn't
- 6 talk about that I would like to talk about, but I will
- 7 give the floor back to the Government.
- 8 MR. CHELLIS: Understood. And I won't belabor
- 9 the point on consent other than to say -- and I think
- 10 the Court has reiterated this point -- Mr. Hennis had
- 11 options. He could have gone to court once he got that
- 12 access order. That option was available to him at any
- 13 point in time, and he chose not to. It's not EPA's --
- 14 it's not EPA's responsibility to tell him to do that
- 15 while -- especially while represented by counsel, and
- 16 Plaintiff isn't saying that he wasn't represented by
- 17 counsel at any point in time while these negotiations
- 18 were ongoing.
- 19 THE COURT: But you have to at least -- you don't
- 20 have to accept -- but understand his point of his then
- 21 lawyer telling him you're never going to get a dime from
- 22 the EPA unless you cooperate, plus you need your
- 23 property cleaned up, and if they're not here, they're
- 24 not cleaning your property, and the argument is that he
- 25 was strung along believing that a deal was coming that

- 1 never came.
- 2 MR. CHELLIS: And I quess I am just not seeing
- 3 that misrepresentation being shown in his pleadings, and
- 4 maybe that's something that we address at some later
- 5 point, but I just want to point out that I don't see
- 6 that as of today in the pleadings. I don't see that
- 7 misrepresentation argument being made or fleshed out.
- 8 And, sure, all they have to do is allege, you
- 9 know, that to a requisite level. I just don't see that
- 10 that level is being reached, but fair point. I
- 11 understand your position, Your Honor.
- 12 And I do want to touch on what EPA is doing
- 13 today. This may not be necessarily relevant to our
- 14 motion to dismiss, but I do want to clarify that there
- 15 was an ongoing relationship between the parties since
- 16 2008 for a reason. EPA was doing assessment and cleanup
- 17 work, and that work prior had been done by Sunnyside, as
- 18 alleged in the complaint, and EPA may not be there in
- 19 response to an emergency at this point, but it's still
- 20 addressing threats to the public health.
- 21 There is still -- there is seepage and there had
- 22 been seepage ongoing for years prior to his purchasing
- 23 the property, as pled in the complaint. So EPA's
- 24 presence there is a necessary -- you know, they may not
- 25 be addressing an emergency, but they are still

- 1 addressing threats to the public health.
- 2 THE COURT: And I can see from the Government's
- 3 perspective that this Gold King Mine was a ticking time
- 4 bomb --
- 5 MR. CHELLIS: Correct.
- 6 THE COURT: -- filled with all of this sludge and
- 7 toxins and chemicals that was going to breach at some
- 8 point. It could have been breached a thousand years
- 9 from now or tomorrow. The EPA was there to try to,
- 10 ironically, avoid the disaster that actually happened
- 11 and doing its best to take care of it, and I assume that
- 12 at the end of the day, when and if EPA does vacate the
- 13 premises -- and I don't know that much about mining, I
- 14 don't know if there's a continuing formation of this
- 15 sludge that's going to continue to pour out for all
- 16 eternity or whether there's an end -- and so if the EPA
- 17 leaves, Mr. Hennis, despite the years, if not decades,
- 18 of their presence, at some point his property will be
- 19 more valuable because the ticking time bomb is gone, and
- 20 those are all issues of damages.
- 21 MR. CHELLIS: Right. And, you know, as I said,
- 22 think we can address the special benefits defense and
- 23 offset at that later point. It's not really part of the
- 24 Government's motion to dismiss, but that is something
- 25 we're prepared to argue, yes. And I think that's it.

- 1 Thank you.
- THE COURT: Thank you, Counsel.
- 3 Ms. Hageman, if I could ask you to address the --
- 4 I appreciate and understand the \$11,000 a month.
- 5 Obviously that will be contested by the Government at
- 6 some point, but the damage to the property, the \$3
- 7 million and a lump sum payment.
- 8 MS. HAGEMAN: That's just the permanent takings.
- 9 If you look at that -- if you look at the photographs
- 10 that we've provided to you, Your Honor, I think that
- 11 after seven years, I think that it's completely
- 12 reasonable to argue that this is a permanent takings of
- 13 his property, and that is the value that we have put on.
- 14 We're required to provide a number when we file the
- 15 complaint. We hired the appraiser to do that.
- 16 THE COURT: But your valuation is higher than the
- 17 appraiser's valuation. I thought his was 2 --
- 18 MS. HAGEMAN: It's two different dates. One is
- 19 as of August 5th, 2015, and the other one is as of
- 20 January 6th, 2021, depending on how the Court wanted to
- 21 evaluate what the date of the takings was.
- THE COURT: Got it.
- MS. HAGEMAN: So it comes back kind of to that
- 24 consent issue. So if the consent is there, then the
- 25 valuation should be done as of January 1, 2021 --

1 January 6th, 2021 is our argument, and their argument is

- 2 March 1, 2021, as to when the actual takings took place.
- 3 And so it's just two different numbers based upon two
- 4 different times.
- 5 THE COURT: Got it.
- 6 MS. HAGEMAN: That's the 2 1/2 million versus the
- 7 3 million, and then the \$11,000 per month in rent is
- 8 what we believe that Mr. Hennis is entitled to for the
- 9 intervening period of time.
- 10 THE COURT: Okay. Thank you, Counsel.
- 11 MS. HAGEMAN: Thank you.
- 12 THE COURT: It is 12:25. I do intend to rule
- 13 from the Bench today. I would like to take half an hour
- 14 to collect my thoughts. So we will stand adjourned
- until 1:00 p.m. if that works for Plaintiff's counsel
- 16 and for the Government.
- 17 MS. HAGEMAN: Um-hum.
- 18 MS. TARDIFF: Yes.
- 19 THE COURT: We stand adjourned.
- 20 (A brief recess was taken.)
- 21 THE COURT: Please be seated.
- I'd like to begin with one housekeeping matter
- 23 that I forgot to address before we adjourned, and that
- 24 was to ask Plaintiff's counsel whether they have had an
- 25 opportunity to show Government's counsel proposed

- 1 Exhibits A and B to Plaintiff's complaint, which were
- 2 cited at page 11, paragraph 52, that were not previously
- 3 filed.
- 4 MS. HAGEMAN: Yes, Your Honor, I have, and they
- 5 have no objection to us filing these.
- 6 THE COURT: Okay. In the order that I will issue
- 7 after this hearing, I will direct you to file them by
- 8 leave of the Court, and that way there will be no issue
- 9 with the Clerk's Office.
- 10 MS. HAGEMAN: Okay. Thank you, Your Honor.
- 11 THE COURT: Counsel, I would like to thank you
- 12 for indulging me in answering all of my questions this
- 13 morning and early into the afternoon. I thought both
- 14 sides were extraordinarily well prepared and were able
- 15 to answer all of the questions I had, and so I've -- as
- 16 I indicated earlier today, I wanted to issue a Bench
- 17 ruling. This case and this matter has gone on for some
- 18 time, and I didn't want to further delay it by waiting
- 19 until I had an opportunity to issue a written decision
- 20 in this matter.
- 21 As I noted at the outset, I have read the
- 22 complaint filed in this case, Docket Entry Number 1, as
- 23 well as the parties' briefs addressing the Government's
- 24 motion to dismiss for failure to state a claim upon
- which relief can be granted under Rule 12(b)(6) of the

- 1 rules of this Court. The briefs were filed at Docket
- 2 Entry Numbers 7, 10, and 11, and I have considered the
- 3 arguments of counsel advanced today, and, again, I'm
- 4 prepared to issue a ruling from the Bench.
- 5 The order that I issue after this hearing will be
- 6 very short adopting all of the statements I'm prepared
- 7 to make at this point. So as to not bury the lead, the
- 8 Government's motion is denied in its entirety. In
- 9 support of this ruling, the Court offers the following:
- 10 Subject to the following two amendments, the
- 11 Court incorporates the recitation of the material facts
- 12 shared with the parties in open court at the outset of
- 13 today's hearing, and those two facts are, first, my
- 14 reference to the Gladstone property as uninhabited and
- 15 remote. I have reread paragraph 19 of the complaint in
- 16 which the Plaintiff states that the Gladstone property
- 17 comprises approximately 33.4 acres of land that has
- 18 historically been used for a variety of activities,
- 19 including water treatment, industrial activities,
- 20 storage of industrial equipment, staging area
- 21 facilitating access to and operation of surrounding
- 22 mines, and as a high-density town site, historical town
- 23 of Gladstone, Colorado.
- 24 Plaintiff also represented during oral argument
- 25 that there is a high energy power line running through

- 1 the property. So I will be removing the word
- 2 "uninhabited." I think it is somewhat remote, but I
- 3 think Plaintiff's complaint, paragraph 19, better
- 4 identifies what the property is.
- 5 The second fact regards the 2011 administrative
- 6 order issued by the EPA, which did not include the
- 7 Herbert Placer portion of the Gladstone property;
- 8 however, Plaintiff's takings claims do not concern the
- 9 nearly four-year access between the issuance of the 2011
- 10 administrative order and August 2015 when the events of
- 11 August 4th through 5th, 2015, caused the breach of the
- 12 Gold King Mine.
- 13 Plaintiffs' takings claims, as confirmed during
- 14 oral argument, relate to the flooding of Plaintiff's
- 15 property after the breach of the mine on August 5th,
- 16 2015 and subsequent instructions and operations of the
- 17 water treatment plant that continues to this day, August
- 18 2015 to present.
- 19 I will now turn to the legal conclusions
- 20 supporting my decision. A motion to dismiss for failure
- 21 to state a claim upon which relief can be granted under
- 22 Rule 12(b)(6) is appropriate when the facts asserted by
- 23 the Plaintiffs do not entitle him to a legal remedy,
- 24 Lindsay vs. United States, 295 F.3d 1252, 1257, Fed.
- 25 Cir. (2002.)

1 To avoid dismissal, a complaint must allege facts

- 2 plausibly suggesting, not merely consistent with, a
- 3 showing of entitlement to relief, Kam Almaz -- that's
- 4 K-A-M A-L-M-A-Z -- vs. United States, 682 F.3d 1364 at
- 5 1367, Fed. Cir. (2012).
- 6 A Plaintiff must plead facts that allow the Court
- 7 to draw the reasonable inferences that the Defendant is
- 8 liable for the misconduct alleged. Ashcroft versus
- 9 Igbal, I-Q-B-A-L, 556 U.S. 662 at 678, 2009. Here,
- 10 Mr. Hennis has satisfied the applicable pleadings
- 11 requirements for this case to move forward to the
- 12 discovery phase.
- 13 Turning to the Government's argument that some or
- 14 all of Mr. Hennis' claims are barred because they sound
- 15 in tort or relate to tort -- and I understand the
- 16 Government has clarified that argument, but in the
- 17 original briefs, it suggested that all of his claims
- 18 sounded in tort -- by statute, 28 USC Section
- 19 1491(a)(1), this Court lacks jurisdiction over claims
- 20 sounding in tort. Consequently, this Court is not
- 21 authorized to entertain, let alone adjudicate, any
- 22 claims by Mr. Hennis that the EPA's actions in actually
- 23 breaching the Gold King Mine, or the actions of their
- 24 agents or contractors, were negligent or tortious.
- Nevertheless, based upon the early posture of

1 this case and the scant record presented, as well as the

- 2 allegations included in the complaint, it is premature
- 3 to conclude at this time that the breach of the Gold
- 4 King Mine and the resulting damage to Mr. Hennis'
- 5 property were solely the result of alleged torts.
- 6 Temporary government-induced flooding may give rise to a
- 7 compensable taking claim. Arkansas Game & Fish
- 8 Commission vs. United States, 568 U.S. 23 at 34, 2012.
- 9 Moreover, in examining whether a complaint
- 10 asserts a potential viable takings claim or sounds in
- 11 tort, I must look at the intended and authorized actions
- 12 of the Government, as well as the foreseeable and
- 13 resulting consequences. Ridge Line, Inc. vs. United
- 14 States, 346 F.3d 1346 at 1355 through 56, Fed. Cir.
- 15 (2003), and Thune vs. United States, 41 Fed. Cl. 49 at
- 16 52, (1998). On a takings theory, the Government cannot
- 17 be liable for failure to act but only for affirmative
- 18 and authorized acts by the Government and its agents.
- In the flooding context, in particular, both the
- 20 Supreme Court and the Federal Circuit have uniformly
- 21 based potential takings claims on affirmative government
- 22 authorized acts, St. Bernard Parish Government vs.
- 23 United States, 887 F.3d 1354 at 1360, Fed. Cir. (2018).
- 24 As I noted earlier in reciting the material facts
- 25 in this case and during oral argument, the Court has

- 1 numerous questions regarding the events of August 4th
- 2 through the 5th, 2015, and the authority and the
- 3 intended actions of Mr. Way and Mr. Griswold and the
- 4 communication and the execution of any directives they
- 5 may or may not have given leading to the eventual
- 6 blowout of the Gold King Mine Portal when Mr. Way was on
- 7 vacation.
- Put simply, the record presented at this juncture
- 9 is not clear whether the EPA or Environmental
- 10 Restoration followed the instructions of Mr. Griswold as
- 11 argued by the Plaintiff or acted as a rogue or negligent
- 12 contractor as argued by the Government in breaching the
- 13 Gold King Mine Portal.
- 14 For those reasons, I will deny the Government's
- 15 request at this time to dismiss, in whole or in part,
- 16 Mr. Hennis' complaint upon the ground that he is
- 17 alleging a claim that sounds only in tort, either for
- 18 lack of subject matter jurisdiction or for failure to
- 19 state a claim upon which relief can be granted under
- either 12(b)(1) or 12(b)(6) of this Court's rules.
- I will add, as clarified today, that Mr. Hennis
- 22 is not asserting a takings claim with regard to the
- 23 actual breach of the mine. It is the flooding claim, as
- 24 we are now calling it, and then the occupation in
- 25 building the water treatment facility or plant. This

- 1 ground in the Government's motion to dismiss is
- 2 similarly unavailing as applied to Mr. Hennis' takings
- 3 claim concerning the continued use of his property to
- 4 house settling pools and dry captured waste and
- 5 hazardous and toxic materials and, most notably, to
- 6 construct and operate the water treatment plant.
- 7 For example, in Hendler vs. United States, 952
- 8 F.2d 1364, Federal Fed. Cir., (1991), the Federal
- 9 Circuit determined that the EPA's installation of
- 10 groundwater monitoring wells constituted a taking where
- 11 years had passed since the first wells were installed
- 12 and nothing in the Government's activities suggested
- 13 that their removal was imminent.
- 14 Although not raised by the parties today with
- 15 regard to DRMS, the Federal Circuit further held in
- 16 Hendler that the state government actions in furtherance
- of the cooperation with the Government were attributable
- 18 to the Federal Government.
- 19 Similarly, in McKay vs. United States, 199 F.3d
- 20 1376, Fed. Cir. (1999), the Federal Circuit held that
- 21 the Government's years-long installation and operation
- of groundwater wells on Plaintiff's property presented
- 23 issues of material fact that should have precluded
- 24 summary judgment in the Government's favor regarding the
- 25 Plaintiff's takings claim. Again, at this stage of the

- 1 proceedings, I must view the allegations in the light
- 2 most favorable to Mr. Hennis and draw all reasonable
- 3 inferences in his favor as the nonmovant.
- 4 With regard to the Government's defense of
- 5 necessity, the Government argues that Plaintiff's
- 6 allegations regarding the Gold King Mine breach describe
- 7 an environmental emergency such that under the doctrine
- 8 of necessity and pursuant to the Government's federal
- 9 police power, the Government is shielded from takings
- 10 liability for actions it took to protect the public from
- 11 the toxic and hazardous spill.
- 12 The doctrine of necessity, also known as the
- 13 necessity defense, absolves the Government of liability
- 14 for destruction of real property and personal property
- 15 in cases of actual necessity to prevent or forestall
- 16 grave threats to the lives of property and others.
- 17 TrinCo Inv. Co. vs. United States, 722 F.3d 1375 at 1377
- 18 through 78, Fed. Cir. (2013).
- 19 The Supreme Court has held in times of imminent
- 20 peril, such as when fire threatens a whole community,
- 21 the sovereign could, with immunity, destroy the property
- 22 of a few so that the property of the many and the lives
- 23 of many more could be saved. United States versus
- 24 Caltex -- C-A-L-T-E-X -- 344 U.S. 149 at 154, 1952.
- 25 Sixty years later, however, the Federal Circuit in

- 1 TrinCo cautioned this Court against adopting an
- 2 expansive view of automatic government absolution based
- on necessity, particularly in the context of a 12(b)(6)
- 4 motion.
- 5 To prove necessity, the Government must
- 6 demonstrate actual emergency and imminent danger met by
- 7 a targeted and actually necessary response. Here, as
- 8 time passed and continues to pass from the August 5th,
- 9 2015, blowout, the actual emergency diminished, as did
- 10 the imminent danger, such that the Government's response
- 11 must be continuously assessed to determine whether it is
- 12 both targeted and actually necessary to the events as
- 13 they continue to abate.
- 14 To that end, a complete timeline of events and
- 15 assessment of the Government's specific actions compared
- 16 to that timeline in light of the continuously evolving
- 17 situation on the ground is necessary to resolve these
- 18 issues. The record presented does not allow for that
- 19 required assessment.
- The factual record needs to be developed, and the
- 21 Government needs to tailor its reliance upon the
- 22 necessity defense, as we discussed today, to properly
- 23 assess the extent and duration of the imminent peril
- 24 phase of the environmental emergency caused by the
- 25 breach of the Gold King Mine. We have just passed the

- 1 seven-year anniversary of the blowout, and the
- 2 Government is still occupying and operating on
- 3 Mr. Hennis' land.
- As conceded by the Government today, the EPA's
- 5 January 2021 administrative order, one of the few
- 6 documents in the record, notes that in January of 2017,
- 7 the EPA transitioned from emergency removal action to a
- 8 non-timeline critical removal associated with the
- 9 interim water treatment plant -- and I'm citing Docket
- 10 Entry 7-3 at page 5, paragraph 7 -- thereby indicating
- 11 that the EPA itself understood that the emergency caused
- 12 by the blowout had abated at or around that time.
- 13 The Court must also determine, as I suggested
- 14 earlier, whether the defense of necessity is properly
- 15 invoked at all given the fact that the Government caused
- 16 this emergency, regardless of the critical duration of
- 17 the emergency itself. In In Re: Upstream Addicks and
- 18 Barker (Texas) Flood-Control Reservoirs, this Court
- 19 held, "...where, as here, the Government is responsible
- 20 for creating the emergency, granting the Government
- 21 immunity from liability under the necessity doctrine
- 22 would stretch that doctrine too far. " 146 Fed. Cl.
- 23 219, 264, 2019.
- On the issue of consent versus coercion, the
- 25 Government argues that Plaintiff fails to state a

- 1 takings claim because they authorized EPA's access to
- 2 and occupation of his land to address the emergency
- 3 caused by the breach of the Gold King Mine Portal,
- 4 primarily through written access agreements that
- 5 authorized EPA to construct, operate, and maintain an
- 6 interim water treatment plant, and take any other
- 7 actions necessary to address toxic and hazardous
- 8 releases from the mine.
- 9 Mr. Hennis maintains that he did not freely sign
- 10 the EPA consent for access documents, asserting that he
- 11 was coerced to do so beginning as far back as 2011
- 12 because the EPA threatened to impose significant fines
- or take other enforcement actions against him.
- As to consent, a claim for physical taking may
- 15 not arise where a property owner voluntarily consents to
- 16 the Government's entry onto his property and to those
- 17 government activities giving rise to such a claim, as
- 18 cited by the Government, Waverley View Investors LLC vs.
- 19 United States, 135 Fed. Cl. 750, 792, (2018).
- 20 A property owner reserves the right to exclude
- 21 strangers, especially the Government, when that owner
- 22 does not consent to a physical invasion or intrusion.
- 23 Scogin vs. United States, 33 Fed. Cl. 568 at 577,
- 24 (1995).
- On the other hand, a property owner relinquishes

- 1 the right to exclude when the property owner consents to
- 2 the entry, use, and occupation of the subject property.
- 3 As for Mr. Hennis' claims of coercion, to render an
- 4 agreement unenforceable by coercion or duress, a party
- 5 must establish three elements.
- 6 It involuntarily accepted the other party's
- 7 terms; the circumstances permitted no alternative; and
- 8 third, such circumstances were the result of the other
- 9 party's coercive acts. Dureiko vs. United States, 209
- 10 F.3d 1345 at 1358, Fed. Cir. 2000.
- 11 Notably, in Waverley View Investors -- again,
- 12 cited by the Government -- this Court has held that the
- 13 threat of considerable financial loss is insufficient to
- 14 establish duress, 135 Fed. Cl. at 793. Signing under
- 15 protest is not the same as establishing the elements of
- 16 coercion or duress.
- 17 Although it is unclear whether Mr. Hennis will be
- 18 able to prove the legal elements of coercion,
- 19 particularly due to the fact that he was represented by
- 20 counsel, engaged with the APA for many years, and
- 21 intermittently and finally refused to continue
- 22 voluntarily allowing the Government to access and occupy
- 23 his property, I cannot rule it out at this time based
- 24 upon the limited record presented.
- The record presented does not detail the nature

1 and extent of the conversations and negotiations between

- 2 the EPA and Mr. Hennis or his counsel or then counsel,
- 3 Mr. Cook. For example, it is not certain whether
- 4 Mr. Hennis initially consented to the August through
- 5 November 2015 construction of the water treatment plant
- 6 or its location in the first instance. That said, the
- 7 Court notes that the November 10th, 2013, letter from
- 8 the EPA to Mr. Cook states -- and I quote -- "As you and
- 9 Mr. Hennis are aware, under the current consent for
- 10 access, the EPA, at substantial cost and effort,
- 11 constructed a future water treatment facility on the
- 12 Herbert Placer and subsequently signed consent for
- 13 access to property documents starting November 20th of
- 14 2015, similarly state that Mr. Hennis consented to
- 15 "constructing, operating, and maintaining the Mine Water
- 16 Management System, including but not limited to
- 17 pipelines, treatment/settling pools, and interim water
- 18 treatment facility, once it was built and on his
- 19 property, through at least December of 2020, if not
- 20 February of 2021." Mr. Hennis disputes the accuracy of
- 21 these documents. These are part of his claims of
- 22 misrepresentation, coercion, and duress.
- There are also allegations, as we have discussed
- 24 today, that the EPA strung Mr. Hennis along with
- 25 promises of a rental agreement or a lease agreement in

- order to entice him to continue allowing the EPA's
- 2 occupation and operation of the water treatment plant,
- 3 storing pools, and drawing waste for its eventual
- 4 removal, and to that end, I cite the complaint at
- 5 paragraph 58 on page 12, where Mr. Hennis says -- and I
- 6 quote -- "Plaintiff allowed EPA to temporarily use a
- 7 portion of its property with the understanding that
- 8 since the EPA admittedly caused the environmental
- 9 catastrophe and were responsible for all the related
- 10 damages, the United States Government would negotiate
- 11 and act in good faith in order to enter into a lease or
- 12 other rental agreement to pay just compensation for the
- 13 use of his property."
- 14 Now, I don't know whether that's going to carry
- 15 the day as to establishing a misrepresentation
- 16 sufficient to establish a consent or a duress argument,
- 17 but at this stage of the proceedings, I must allow it to
- 18 go forward. Additionally, there is no documentation in
- 19 the record memorializing the nature, extent, or duration
- 20 of Mr. Cook's legal representation of Mr. Hennis.
- Now, I note and I am cognizant that discovery and
- 22 litigation on the issues involving legal representation
- 23 of Mr. Hennis may implicate issues of attorney-client
- 24 privilege and attorney work product. So moving forward
- 25 I simply remind counsel to be thoughtful as we address

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1 those issues, and I am available to adjudicate any of
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- 2 those issues because I don't think that bell can be
- 3 unrung once discovery commences.
- But given the posture of this case, no answer has
- 5 been filed, no discovery has been conducted, and we're
- 6 dealing only with the Government's motion to dismiss,
- 7 and I must view all of the facts asserted in the light
- 8 most favorable to Mr. Hennis as the nonmoving party.
- 9 To that point, I note that the Government is
- 10 relying upon documents and representations outside of
- 11 the complaint -- very few, but nonetheless, there are --
- 12 and we have cited and discussed those. Given the
- 13 limited record and the numerous factual disputes, I am
- 14 not inclined to sua sponte convert the Government's
- 15 filing to a motion for summary judgment under Rule 56.
- 16 Factual issues remain regarding whether
- 17 Mr. Hennis can establish that he was coerced or
- 18 otherwise acted under duress or was sufficiently misled
- 19 or duped. If coercion is not established, we must
- 20 explore what exactly the parties understood and can
- 21 demonstrate would be the duration of the temporary
- 22 access and any limits on the Government's operations
- 23 with regard to footprint or property location, and we
- 24 must also look into what the parties understood
- 25 regarding the nature and extent of the Government's

- 1 access and occupation of Mr. Hennis' land.
- 2 Additionally, as acknowledged by both parties,
- 3 however the issue of consent versus coercion issue is
- 4 ultimately resolved, at least as of March 1st, 2021, if
- 5 not as of January 2020 -- I'm sorry, January 2021, upon
- 6 the issuance of the 2021 modified administrative order,
- 7 and continuing to date, the EPA has continued to access
- 8 and occupy Mr. Hennis' property solely under the 2021
- 9 modified administrative order.
- 10 If I ultimately find Mr. Hennis voluntarily
- 11 consented to the Government's access to and occupation
- 12 of its property, in whole or in part, during certain
- 13 periods of time relevant to his takings claims, those
- 14 findings would impact the scope of liability and, of
- 15 course, damages, and based upon the record, I cannot
- 16 make those findings today. It would also serve no
- 17 purpose, in my opinion, to try to limit the scope of
- 18 discovery based upon the thin record presented and, more
- 19 specifically, the interconnected events that gave rise
- 20 to the takings claims in this case.
- 21 With regard to the issue of damages and
- 22 consequential damages and lost business opportunities,
- 23 as I stated this morning and counsel for Mr. Hennis
- 24 acknowledges, the law in this Circuit is clear.
- 25 Monetary damages for proven Fifth Amendment temporary

1 takings claims and permanent takings claims are limited

- 2 to the fair market rental value and the fair market
- 3 value of the property at the time of and for the
- 4 duration of the takings. Consequential damages and lost
- 5 business opportunities or lost profits are not
- 6 recoverable. Yuba Natural Resources, Inc. vs. United
- 7 States, 904 F.2d 1577 at 1580 to 81, Fed. Cir., (1990).
- 8 As stated by the Supreme Court in United States
- 9 ex. rel. and for use of Tennessee Valley Authority vs.
- 10 Powelson, "In the absence of a statutory mandate, the
- 11 sovereign must pay for only what it takes, not for
- 12 opportunities which the owner may lose." If we get to
- 13 the issue of damages, as Plaintiff's counsel
- 14 acknowledges, Mr. Hennis will not be entitled to recover
- 15 the value of the land if it had been developed for or
- 16 sold to the nearby Silverton Mountain ski area or the
- 17 value of exploring and mining mineral assets in the Gold
- 18 King Mine and the Gladstone property. These issues will
- 19 be disputed and discovery will be had on them, and it
- 20 will go toward the proper valuation of the Government's
- 21 taking, whether temporary or permanent.
- 22 Similarly, Mr. Hennis' recovery may be limited by
- 23 any value added to his property resulting from the EPA's
- 24 cleanup actions, the restoration of his mine, making it
- 25 explorable; whether or not the mine is a threat to the

1 community or to the water; the increase in the property

- 2 value; as well as any enhancements or improvements to
- 3 the property, the enhancement of electricity or the
- 4 extension of it. See generally Hendler vs. United
- 5 States, 175 F.3d 1374 at 1380 through 83, Fed Cir.
- 6 (1999), and City of Van Buren, Arkansas vs. United
- 7 States, 697 F.2d 1059 at 1062, Fed. Cir. (1983). The
- 8 case law is clear in this Circuit. Mr. Hennis cannot
- 9 recover the full value of the land, temporarily taken,
- 10 and retain the increased value of the land attributable
- 11 to the alleged taking.
- 12 All that said, I will defer the issue of damages
- 13 until issues of liability are resolved or at least until
- 14 the record is more fully developed, perhaps at the
- 15 summary judgment phase, but I do believe it's a better
- 16 use of the parties' time to figure out the scope of
- 17 liability and then address the issue of damages, but
- 18 that discussion we can have on another day.
- But we need to resolve, first and foremost, the
- 20 many factual and legal issues regarding whether there
- 21 was an authorized government taking of Mr. Hennis'
- 22 property and, if so, its duration. Assuming a taking
- 23 occurred, the duration of that taking will dictate the
- 24 appropriate calculation of damages, and for all those
- 25 reasons, the Government's motion is denied.

1 And with that, I would like to turn this into a

- 2 bit of a status conference. In light of the Court's
- 3 decision to deny the Government's motion to dismiss
- 4 under rule 12(b)(6), by operation of Rule
- 5 12(a)(4)(A)(i), the United States must file an answer to
- 6 the Plaintiff's complaint within 14 days. That
- 7 calculation is September 13th of 2022.
- 8 I assume, given we have new counsel for the
- 9 United States, that additional time will be requested,
- 10 and I will ask the Government if 30 days, until
- 11 September 29th, 2022, is sufficient to file an answer,
- 12 and I don't anticipate another dispositive motion.
- MS. TARDIFF: Your Honor, I think 30 days will be
- 14 fine. Thank you.
- 15 THE COURT: Counsel for Mr. Hennis, are you okay
- 16 with 30 days?
- MS. HAGEMAN: Absolutely, Your Honor. Thank you.
- 18 THE COURT: I will enter an order requiring that
- 19 the Government file an answer to this complaint on or
- 20 before September 29th, 2022. Moving forward, as you
- 21 work together on a joint preliminary status report under
- 22 Appendix A to this Court's rules, consider whether it
- 23 makes sense for the Court to conduct a site visit in
- 24 connection with either cross motions for summary
- 25 judgment or pretrial. I leave that to the parties to

- 1 discuss, and I will make myself available if I have
- 2 mutual agreement. I will not resolve this through a
- 3 motion. It has to be mutual consent. I think I would
- 4 benefit. I don't know what the state of the property is
- 5 and whether there has been such change that it would be
- 6 meaningless, but I will leave that to the parties to
- 7 discuss.
- 8 I understand from public reporting that the
- 9 Government has settled litigation with the States of New
- 10 Mexico and Utah and the Navajo Nation and that
- 11 multijurisdictional litigation continues over this
- 12 environmental disaster as the Government has alluded to
- 13 earlier today.
- 14 Upon the parties' joint request, at any time
- 15 moving forward, I can and will make myself available to
- 16 serve as a settlement judge, and I leave that to the
- 17 parties. I will only do it by mutual agreement. I will
- 18 not do it by motion. If both parties are not in
- 19 agreement, I will not participate.
- 20 And with that, I will ask counsel for Mr. Hennis
- 21 if there's anything else that the Court needs to address
- 22 at this time.
- MS. HAGEMAN: I don't think you -- I don't think
- 24 so, Your Honor. I think that you have been the most
- 25 thorough Judge that I have ever been in front of on a

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     motion to dismiss, and I very much appreciate your
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     attention to detail, as does my client. Thank you.
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             THE COURT: Thank you, Counsel.
             For the United States?
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             MR. CHELLIS: No, nothing further, and I echo
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     Ms. Hageman's statement. I appreciate your
 7
     thoroughness.
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             THE COURT: Well, thank you, Counsel.
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             In that case, we stand adjourned.
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             (Whereupon, at 1:36 p.m., the proceedings were
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     adjourned.)
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1	CERTIFICATE OF TRANSCRIBER	
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4	I, Susanne Bergling, court-approved transcriber,	
5	certify that the foregoing is a correct transcription	
6	from the official digital sound recording of the	
7	proceedings in the above-titled matter.	
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12	DATED: 9/14/2022	s/Susanne Bergling
13		SUSANNE BERGLING, RMR-CRR
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